

Harlow District Council

Open Space, Sport & Recreation Supplementary Planning Document

Consultation Statement

Adopted June 2007

Harlow Council Planning Services Civic Centre The Water Gardens Harlow Essex CM20 1WG



Open Space, Sport and Recreation SPD

Consultation Statement

Open Space, Sport and Recreation Supplementary Planning Document Consultation Statement

The Open Space, Sport and Recreation Supplementary Planning Document (SPD) outlines the Council's approach to the provision of open space.

This SPD has been prepared in accordance with the relevant regulations and guidance. This document contains information to show the ways in which responses to consultation have been taken into account. It also indicates how the SPD was changed as a result of the sustainability appraisal process.

The document is divided into 3 sections:

Section 1 – Public Participation Consultation April 2007 – May 2007.

It sets out who was consulted and what methods of consultation were used. It also sets out what issues were raised in the process of consultation and how these issues have been met by the SPD.

Section 2 – How the SPD was changed as a result of the Sustainability Appraisal Process.

Section 3 – Initial Consultation December 2006 – January 2007

It sets out who was consulted and what methods of consultation were used. It also sets out what issues were raised in the process of consultation and how these issues have been met by the SPD.

Organisations and individuals that have submitted comments on the SPD can see how their comments have been taken into account and how the SPD has been amended as a result of the sustainability appraisal process. Furthermore, it may be of benefit to those organisations and individuals who did not submit comments but are interested in understanding how the Open Space, Sport and Recreation SPD involvement has been prepared.

Section 1

Public Participation Consultation

Who was consulted?

As part of the six-week Public Participation Consultation, which took place between 19th April 2007 – 31st May 2007, over 300 organisations and individuals, as set out in the Statement of Community Involvement were consulted. Harlow Council specifically targeted Hard to Reach Groups, including Disabled People Groups, Faith/Religious Groups, Ethnic Minority Groups and Young People.

What methods of consultation were used?

Hard copies of the document was sent to all hard to reach groups, including hard copies of all supporting documents i.e. Response Form (Appendix B), FAQ, Statement of SPD Matters, Equalities Monitoring From. Copies of the document were sent to all other consultees on disc, with hard copies of all supporting document, including special interest groups. A copy of the covering letter is in Appendix A.

The SPD was also made available on the Council website, with all supporting documents, for download. The Council also advertised the SPD and its consultation period in a local newspaper (Appendix C), stating that the SPD was available to view in the Civic Centre and all local libraries.

The Council also advertised a weekly time slot for anyone to come into the Civic Centre and ask questions regarding the SPD with a member of the planning team.

What were the issues raised?

As a result of this consultation the Council received 17 responses to date (consultation period ends on 31st May), which can be grouped as follows:

- A greater range of disabilities should be considered as part of the design and access statements.
- One comment stated that secured by design certificates should be sort for open spaces.
- The definition of NEAPs needs to be extended to include Multi Use Games Areas, Youth Shelters and Graffiti walls.
- Five comments questioned the contributions that developers should give towards sports provision.
- A comment was received on the type of provision of sports facilities.
- The majority of comments were broadly in favour of the document as a whole
- One comment stated that the positive opportunity that archaeological remains can have on a development opportunity should be recognised.
- Why children's play areas should be provided with future developments was questioned in one comment.
- Two comments were made on the Sustainability Appraisal.
- One comment questioned the sizes of open space to be provided as part of each new development.

A summary of the response received is in Appendix D.

How were these issues were incorporated into the SPD?

- Appendix 3: Access for people with disabilities, add "In liaison with disabled transport providers.
- The list of NEAPs, in Appendix 3, will include the phrase "for example" in order that the list in not exhaustive.
- "Community Safety" in Appendix 3, add "in line with Secure by Design standards"
- Paragraph 6.19 will be deleted.
- Paragraph 6.3 will be reworded to state that development contributions will be based upon the scale of the development at the outline planning application.
- Reference will be made to the Woodland Trust's "Accessible Woodland Standard" in Appendix 5
- A note will be added to table 5 to clarify that 106s do not apply to private sporting trustees.
- Add as a note to table 4 "The figures are based on the previous provision of open space and are updated annually".
- The statement "It is the Council's intention to eventually reduce this to one dwelling" will be deleted from paragraph 6.1
- 5.16 The ANGSt will be changed to conform to the national volume of 2Ha
- 5.19 add ", Biodiversity" after wildlife
- The note from table 4 will be deleted to avoid confusion.
- 6.18 will be reworded to say "Open Space, Sports and Recreation facilities should be provided prior to the occupation of the dwelling, (or such other time as agreed). Once completed the developer will notify the Council".
- Table 3 will be deleted from the document as it is unnecessary and has caused some confusion.
- The figures in paragraph 4.1 have been adapted to take into account the NPFA standards

Section 2

Sustainability Appraisal Report

How social, environmental and economic problems were considered in developing the policies and proposals.

The draft SPD and save policies L1, L2, L9, L11, L12, L13, L14, IMP 1, NE 7, NE 8 and NE 10 of the Replacement Harlow Local Plan (Adopted July 2006) was assessed separately against the Sustainability Objectives which were developed and approved by Harlow District Council through the finalisation of the Scoping Report.

The Main Issues Raised

There were a number of significant factors which were identified which required mitigation in the draft SPD. Other issues were identified from public comments. This generally involves the inclusion of additional text within the draft SPD to ensure that Open Space, Sport and Recreation facilities provided in the District are sustainable and meet design standards.

How were these issues addressed?

Below are the proposed text added to the Open space, sport and recreation SPD:

Section 5.20

"Impacts may be physical in nature, such as destruction of habitat, or biological, such as changes in water quality brought about by development or activities taking place in the vicinity of a facility".

Appendix 3:

"A design statement for open space, sport and recreation facilities will be required. All facilities will be required to conform to the general design standards set out in the references listed in appendix 5. These include guidance on the design of LEAPs and NEAPs, which may be found in the National Playing Field Association Document "The Six Acre Standard 2001"; Sport/ Recreation provision which may be found in Sport England's design guidelines etc. Other guidelines cover issues such as:

Biodiversity:

Developers will be expected to take every opportunity to retain and enhance features of wildlife, nature conservation importance and the maintenance and enhancement of biodiversity within Harlow, both within the designated wildlife sites and, more generally, in green spaces linking differing habitat.

Access for people with disabilities

There is a wide range of disabilities and they must all be taken into account when considering the design of open space, recreation and sports facilities. A Design and Access statements should support and accompany planning application.

Community Safety

The safety of people and the security of property can be enhanced by good design. Every design and layout of open space, sport and recreation facilities must take

account of any community safety issues, and avoid creating potential opportunities for crime and vandalism such as areas that are unobserved, poorly lit or under-utilised, which can feel threatening to users and attract anti-social behaviour. All design submissions should demonstrate how community safety and crime prevention measures have been considered".

Also inserted in Appendix 5 is a list of 'useful references' developers should follow to achieve acceptable design standards.

Section 3

Initial Consultation

Introduction

The Open Space, Sport and Recreation Supplementary Planning Document (SPD) sets out the Council's approach to the provision of Open Space in conjunction to new housing development.

Who was consulted?

In the early stages of the Green Space Strategy Harlow Council instructed Nortoft to act on the Council's behalf regarding consultation in preparation for this document. As a result of this Nortoft consulted the following organisations in 2002:

HDC Councillors, Environmental/Countryside Agencies, Local special interest groups, Essex Wildlife Trust, Harlow Sports Trust and members of the General public.

In preparing the SPD Harlow Council in 2006 consulted the following organisations to seek their involvement in the early pre-consultation stages in the development of the document. Each of these organisations has a specific interest or specialism in the subject of the document.

- Essex County Council
- National Playing Fields Association
- Sport England
- Harlow District and Sports Trust
- Essex County FA
- Harlow Football Club
- Harlow & District Football League
- Harlow Star Youth Community League
- Essex RFU
- Harlow Rugby Club
- Essex Cricket Club
- Harlow Cricket Club
- Harlow Lawn Tennis Club
- Harlow Golf Club
- Griffins Bowls Club
- Maypole Sports and Social Club
- Harlow Handicapped Sports Foundation
- Harlow Pan-Disability FC
- Harlow Environment and Outdoor Education Centre
- Canal Boat Group
- Town Park User Group
- Forestry Commission
- The Woodland Trust
- Environment Agency
- Countryside Agency
- English Nature
- Friends of the Earth
- Essex Wildlife Trust
- Harlow Conservation Volunteers
- Harlow Biodiversity Partnership

- Royal Society for the Protection of Birds RSPB
- 2012 Olympic Committee
- Harlow Youth Action Group Football for All (HYAGFFA)
- Harlow Youth Netball Action Group (HYNAG)
- South East Harlow Youth and Sports Association (SEHSYA)
- Burnt Mill Comprehensive School
- Mark Hall Comprehensive School
- The Brays Grove School
- Passmores Comprehensive School
- Stewards Comprehensive School
- St. Mark's West Essex Catholic School
- Andrew Martin Associates
- Hubert C Leach Ltd.
- Countryside Properties Plc.
- David Wilson Homes
- J B Planning Associates
- New Hall Projects X2
- Taylor Woodrow Plc.
- Harlowbury Estates

What were the Methods of Consultation?

In preparation for the Green Space Strategy in 2002 Nortoft relied upon Surveys and interviews in addition to web-based questionnaires in order to consult on the early stage document. For a copy of town park survey form see Appendix E.

In 2006 a covering letter (Appendix F), a paper copy of the response form (Appendix G) and a copy of the draft SPD were sent to the bodies selected with a special interest in the subject.

The period of consultation was from 22nd December 2006 to 5th January 2007, all responses were received back within this period, and there were no late responses.

What issues were raised?

A summary of the responses to the town park survey in 2002 at Appendix H.

A summary of responses to initial consultation in 2006:

- How will the Council assess developer's ability to provide open spaces?
- Creation/Provision/Maintenance of Biodiversity sites.
- Creation/Provision/Maintenance of Sports fields and Sports pavilions
- The SPD cannot be properly understood without understanding it in the context of the Green Space Strategy.
- How will policies be measured in relation to new developments?
- Why are so few sports concentrated on?

For a full summary of the issues raised please see Appendix I.

How were these issues addressed in the Open Space, Sport and Recreation SPD?

References and specification will be added into the SPD to show how guidance for the construction of pavilions and clubhouses. New references will be added to take into account the Accessible Natural Greenspace Standards and Biodiversity.

Changes made to the density of units per hectare from 40 to 45 per hectare.

No further changes were made to the document.

Harlow Council
Planning Services
Civic Centre
The Water Gardens
Harlow
Essex CM20 1WG

Contact Lee Bradbury
Telephone (01279) 446579
Fax (01279) 446639
E-mail lee.bradbury@harlow.gov.uk

Date 16th April 2007

Dear Sir/Madam,

RE Open Space, Sport and Recreation Supplementary Planning Document (SPD) – Public Participation.

(Planning and Compulsory Purchase Act 2004)

I am writing to inform you that the Open Space, Sport and Recreation SPD is now available for public inspection and comment from the 19th April 2007 – 31st May 2007.

The Open Space, Sport and Recreation SPD outlines the Council's approach to the provision of open space in conjunction with new housing development. If, and when, these proposals are adopted they will form part of the Local Development Framework for the area of Harlow District. The Local Development Framework forms the basis for decisions relating to land use planning affecting the area.

I enclose the following:
Open Space, Sport and Recreation SPD
Sustainability Appraisal Report
Consultation Statement
Response Form
Notice of Proposals Matters and Statement of Fact
Equalities Monitoring Form
Frequently Asked Questions (FAQ)

Representations in respect of the Open Space, Sport and Recreation SPD should be submitted in writing on the response form before 1.00pm on 31st May 2007. By post: Harlow Council, Forward Planning Team, FREEPOST ANG10461, Harlow, Essex CM20 1YQ.

By fax: 01279 446639

By e-mail: planning.services@harlow.gov.uk

The Open Space, Sport and Recreation SPD and response form is available on the Council's website www.harlow.gov.uk. It is also available for inspection at the Civic Centre The Water Gardens, Harlow, CM20 1WG Mon-Fri 8.30 to 17.00 and at public libraries in Harlow.

If you have any queries, please contact Forward Planning Team on 01279 446579.

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Yours sincerely

Dianne Cooper

Planning and Building Control Manager



Ref:
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Response Form

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Responses must be received by 1.00pm 31st May 2007

Harlow District Council undertakes that it will treat any personal information (that is data from which you can be identified, such as your name, address, email address, etc) that you provide to us, or that we obtain from you, in accordance with the requirements of the Data Protection Act 1998.

The Council is also required by the Planning and Compulsory Purchase Act 2004 to publish representations on its website, at the Civic Centre and all local Harlow libraries, but in doing so the Council will not publish individuals names or addresses.



Open Space, Sport and Recreation SPD Response April – May 2007

Respondent	Harlow Community Transport
Form of response	Response Form
Policy/paragraph	Appendix 3 –Access for people with disabilities
Response Summary	Accessibility for disabled people must consider all possible disabilities.
	A design and access statement should accompany any planning
	application in liaison with disabled transport providers.
Officer Comment	Comment Noted
Proposed Changes	Add "In liaison with transport providers for disabled people"
Respondent	Essex Police
Form of response	Response Form
Policy/paragraph	Appendix 3 i. Play Areas, NEAPs, ii. Community Safety
Response Summary	i. Essex Police state that "Multi Use Games Areas (MUGAS), Youth
	Shelters, Graffitti Walls", should be added to this section.
	ii. Secure by design standards should be sought
Officer Comment	Comments Noted
Proposed Changes	i. Make list an example and therefore not exhaustive
	ii. Add "in line with Secure by Design standards" to the Community
	safety paragraph.
Respondent	EEDA East of England Development Agency
Form of response	E-mail E-mail
Policy/paragraph	
Response Summary	EEDA have no direct comments to make on the document, they have
	provided a list of issues that the document should address the
000000000000000000000000000000000000000	Sustainability Appraisal Report.
Officer Comment	Comments Noted
Proposed Changes	Make reference to the points stated within the Sustainability Appraisal
	Report Appendix 2 Table 4.
Respondent	Environment Agency
Form of response	Letter
Policy/paragraph	5.19, Policy L11
Response Summary	5.19 The EA support this statement.
1 Tesponse Garmary	L11 The EA note that they should be consulted on any proposals to
	develop land that accesses the River Stort.
Officer Comment	Comments Noted
Proposed Changes	No Change
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Respondent	The Planning Bureau Ltd. (on behalf of McCarthy & Stone
	Developments)
Form of response	Letter
Policy/paragraph	
Response Summary	The Planning Bureau's clients are broadly in support of the SPD,
, ·	however, they do have reservations about the contributions and
	financial implications will have upon the development possibilities in
	Harlow.
	The Clients of the Planning Bureau question why a developer would
	have to contribute to facilities that may have no benefit to the
	proposed development, for example if an elderly peoples home was
	developed outside of a reasonable walking distance to local
	amenities, can the developer be reasonably expected to contribute
	towards the facility.

Officer Comment	Comments Noted
Proposed Changes	No Change
Respondent	Sport England
Form of response	E-mail
Policy/paragraph	Para 6.19
Response Summary	Sport England are broadly in favour of the document.
	However, Sport England, make an objection to the lack of detail
	provided in the SPD about the justification for securing contributions and how the SPD would be applied in relation to this type of facility
	provision. A second objection is made to the inappropriate location of
	the reference to indoor sports facility provision within the document.
Officer Comment	Comments Noted
Proposed Changes	Delete paragraph 6.19
,	
Respondent	Epping Forest District Council
Form of response	E-mail
Policy/paragraph	
Response Summary	Epping broadly welcome the document, stating that it is well written
	and clearly explained. The only point that is made is why table 5 has
Officer Comment	no figures for rugby fields.
Officer Comment	S106 do not apply to sporting trustees. The table (now table 4) is applicable to public facilities
Proposed Changes	Add note to table 5 (4) to clarify
Troposed Changes	That hole to table 5 (4) to draffly
Respondent	Stoneleigh Planning (on behalf of Newhall Projects Ltd.)
Form of response	Letter
Policy/paragraph	Sections 4 and 5
Response Summary	i. The consultation period for the SPD should be extended to allow for
	the publication of the Open Spaces Strategy and the Playing Fields
	Assessment on the Council's website. In the absence of such
	arrangements no proper consultation on the SPD can take place. Nor
	would the level of consultation meet the minimum requirements set out in PPS12.
	ii. Stoneleigh do not consider that the SPD should include a proposal
	to secure financial or other contributions towards improvements to the
	Town park, the recreation and natural environment of the River Stort
	and improving access to natural greenspace, from all new residential
	development. The required obligations do not meet the tests in para
	B8 of Circular 05/2005.
	iii. Contributions to the improvement and enhancement of rights of
	way should be confined to those routes, which are directly related to
	any new residential development scheme. iv. The assessed scale of housing development in a Design and
	Access Statement submitted with an outline planning application
	should be taken as the basis for assessing the resulting scale of open
	space provision.
Officer Comment	i. The documents are available on request
	ii. The town park meets a strategic need for the entire town, however
	application will be assessed on individual merit.
	iii. Policy L13 states "New footpaths, bridleways and cycleways will be
	required as part of new developments" iv. Comment Noted
Proposed Changes	i. No Change
i Toposeu Onanges	ii. No Change
	iii. No Change
	iv. 6.3 changed basis for calculation will be based on scale of housing
	development at outline application stage

Respondent	British Waterways
Form of response	E-mail
Policy/paragraph Response Summary	2.2, 3.3, 4.1, 4.1 (table 1), 5.18-20, 6.8 and Consultation Statement British Waterways have made a number of points on both the SPD and the Consultation statement which are as follows: Consultation Statement: British Waterways were disappointed that they were not consulted as part of the initial consultation, however, British Waterways did recognise that a local waterways group, the "Canal boat group" had been consulted. British Waterways also expressed their desire to help produce a waterspace strategy for Harlow. 2.2 The SPD should support the upgrade and maintenance of the waterway infrastructure, as an area of Open Space as defined by the PPG17 definition annex. 3.3 The third sentence of paragraph 3.3 should be re-worded, towpaths are permissive paths and not rights of way and as a result should not be included in the brackets. The sentence should be re- written as follows: "New provision and the upgrading of allotments, rights of way (including footpaths, bridleways and cycleways) and towpaths." 4.1 British waterways cannot respond in full to the Open Space, Sport and Recreation SPD until they have seen the Green Space Strategy. British waterways would like to see a copy of this document once it is available. 4.1 Table 1 The Canal towpath should also be included under the heading 'water based recreation' or an additional heading should be provided under rights of way. 5.18-20 British waterways want the Harlow Education and Outdoor Pursuits Centre's plan to extend their canoe slalom course included and supported through the SPD. British waterways also highlight the work done to include waymark signage through the whole of the River Stort navigation. 6.8 British Waterways point out that any work to or over towpaths or waterways need British Waterways consent and therefore they need to be consulted at the design and construction phase of any waterside
Officer Comment	works. 2.2 This is dealt with in para 5.18-20 3.3 Towpaths are not included within the Local Plan and therefore cannot be included in the SPD 4.1 The documents are available on request Table 1 Comment Noted 5.18-20 Improvements to the River Stort are supported in the Local Plan and SPD 6.8 Comment Noted
Proposed Changes	2.2 No Change 3.3 No Change 4.1 No Change Table 1 No Change 5.18-20 No Change 6.8 No Change
Respondent	Essex Wildlife Trust
Form of response	E-mail
Policy/paragraph	
Response Summary	The Essex Wildlife Trust give their support to several paragraphs of the SPD and broadly welcome the document.
Officer Comment	Comments Noted
Proposed Changes	No Change

Respondent	Historic Environment Branch Essex County Council
Form of response	Response Form
Policy/paragraph	
Response Summary	The SPD should recognise the protection that can be afforded to significant archaeological sites or remains within the overall design of a development. The Historic Environment Branch explain this further through three specific points;
	i. This can help to enhance the setting of and improve access to retained archaeological and historic landscape features
	ii. Can enable the better management of sites and remains through the setting up of management agreements
	iii. Can aid the interpretation of remains through display boards and information panels placed in strategic locations explaining the history and archaeology of the area.
	The SPD should recognised in the SPD that archaeological remains do not only present constraints on a development but can, if well
Officer Comment	thought through, provide an opportunity for a positive influence. This comment is relevant but can be more effectively addressed in
Proposed Changes	another document No Change
Respondent	The Woodland Trust
Form of response	Response Form
Policy/paragraph	Appendix 3 Biodiversity, Para 5.16-17
Response Summary	The Woodland Trust believes that this section paragraph should
	include stronger protection for irreplaceable habitats such as ancient
	woodland which should confirm to Planning Policy Statement 9.
	5.16-17 The Woodland Trust would like the Council to include (adopt)
	the Accessible Woodland Standard that we have developed.
Officer Comment	App 3 References made are included in the Local Plan
	Para 5.16-17 Comment Noted
Proposed Changes	App 3 No Change
	Para 5.16-17 Reference will be added into Appendix 5
Respondent	Protection Of Roydon Area
Form of response	Response Form
Policy/paragraph	Sustainability Appraisal App 2 para 1, App 2 para 2
Response Summary	App 2 para 1 PORA express concern that biodiversity may be seen as conflicting with social and environmental uses. App 2 para 2 Add "landscape" to cultural heritage features.
Officer Comment	App 2 para 2 Add landscape to cultural heritage realures. App 2 para 1 Comment Noted
	App 2 para 2 Comment Noted
Proposed Changes	App 2 para 1 No Change App 2 para 2 No Change
Respondent	DLP Planning Ltd.
Form of response	E-mail
Policy/paragraph	Para 5.3 table 1, 6.13 table 5, Table 3, 5.22, Table 4, 6.3 Table A3 1
Response Summary	Para 5.3 table 1 Para 5.3 indicates that new development will be
	expected to contribute towards the improvement of the facility whilst
	Table 1 only appears to seek a contribution until such time as new
	provision is made. DLP Planning question what mechanism the
	Council intends to put in place to transfer any accumulated developer
	contributions towards the Rugby club project. DLP also want
	clarification that contributions from development will not be levied on
	the redevelopment of Ram Gorse site.
	Para 6.13 table 5 DLP also ask the Council to consider that as a
	privately run sports clubs, that it is not unreasonable for the Rugby club to receive contributions under the SPD for the future
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maintenance of Rugby facilities. Table 3 The implication of Table 1 is that contributions to the development of rugby will only be sought until such time as the Club's new provision is effected however the implication of Table 3 is that new rugby provision should be created in tranches of a minimum of 2ha at a time. The SPD needs to clarify what the Council's intentions for supporting the longer-term future for rugby provision are, once the Club has secured its new facilities. 5.22 The SPD does not justify why areas of publicly accessible open space in green wedges should be treated any differently from any other areas of pre-existing open space within the town. DLP are also concerned about the effect duplication of funds being sought given that table 4 refers to contributions being sought for 'accessible natural green space's swell as 'green spaces' and 'rights of way' Table 4 DLP state that the Council should state in appendices where figures have been taken from to justify these proposals. Para 6.3 Table A3.1 The occupancy rate at 2001 will provide a misleading guide to future requirements. The Office of National Statistics projects a falling rate of household occupancy; it would be appropriate to consider this for a true indication of future open space provision. Table A3.1 does not present any correlation between overall dwellings occupancy rates and the occupance of different size dwellings. Officer Comment 6.3 table 1. \$106 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4). \$108 do not apply to sporting trustees. 6.13 table 5 (4).		
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facility.		
	1	I facility.

Officer Comment	i. The statement "It is the Council's intention to eventually reduce this to one dwelling" will be deleted from paragraph 6.1 ii. Comment Noted
Proposed Changes	i. Delete this comment from document ii. No Change
Respondent	EERA
Form of response	E-mail
Policy/paragraph	L Hall
Response Summary	EERA state that the draft SPD is in conformity with the policies of the Proposed Changes Document. EERA go onto make two specific points: Development Plan Policies: The SPD should be amended to include a reference to the East of England Plan, particularly policy HA1 and its explanatory text, and its status at the time of publication. Mechanism for requiring recreational Open Space: In general the detailed matters relating to the way in which the provision of open space is to be secured as set out in the draft SPD are considered to be matters for local consideration. However, the provision of recreational open space as part of new development is in conformity with the policies SS8 and ENV1 of Proposed Changes Document.
Officer Comment	i. The point of the SPD is to supplement the policies of the Local Plan, therefore we cannot add to the SPD outside of the Local Plan ii. Comment Noted
Proposed Changes	i. No Change ii. No Change
Respondent	Natural England
Form of Response	Letter
Policy/paragraph	
Response summary	i.Para 1.5 Natural England considers that the objectives of the SPD should include the need for provision and management of multifunctional, accessible natural greenspace which supports and assists delivery of sustainable development. ii. Policy Background: Natural England feels that there are many missed opportunities within the document to refer to multifunctional benefits of open spaces, for example paragraph 5.10 merely describing internal open space as providing 'general amenity'. Natural England advise that to reflect national Government policy and contribute to sustainable development in Harlow, this important omission should be addressed within and throughout the final document. iii. Types of Provision: Natural England welcomes the reference to Accessible Natural Greenspace Standards (ANGSt), however Natural England refer to the ANGSt recommended amount of space for Natural Greenspace should be 2Ha. iv. 5.18-20 Natural England object to the inclusion in this section in its current form as it is not consistent with national policy PPS9. The proposed development to the river corridor has the potential to adversely impact on many environmental assets. Natural England are unconvinced that the proposals within the SPD are based on an appropriate and adequate evidence base to show that sustainable development of the river corridor in the area specified is possible. v. Natural England is concerned that there is no reference either within the document or in the references in Appendix 5 to the Harlow Green Infrastructure Plan. vi. Sustainability Appraisal objectives 1-4Natural England consider that the additional recreation and development within the River Stort catchment (5.18-20 SPD) is likely to adversely affect the natural environment.

Officer Comment	i. Comment Noted, the objectives are derived from the Local Plan, table 1 of the Sustainability Appraisal Report ii. Comment Noted
	iii. Comment Noted iv. Comment Noted, this is already stated in Appendix 3
	v. Comment Noted vi. The possible impact of development within River Stort is mentioned
	in para 5.20 of the SPD.
Proposed Changes	i. No Change
	ii. No Change iii. 5.16 Change to 2Ha
	iv. Add Biodiversity into paragraph 5.19
	v. Add reference to the Harlow Green Infrastructure Plan to Appendix
	vi. Added to Table 5 of the SA are monitoring measures.
Deanandant	Andrew Mentin Associates
Respondent	Andrew Martin Associates Letter
Form of Response Policy/paragraph	6.1, 6.3, Table 4, 6.12-13, 6.15, 6.18, 6.19
Response summary	6.1 Regarding the application of the SPD to individual dwellings –
response summary	contributions from small-scale applications. By introducing a standard
	proforma unilateral undertaking, with payment of the contribution
	payable on occupation of the dwelling, this would minimise legal fees.
	If this is not the case legal fees are likely to be disproportionate to the
	open space contribution which is being sought.
	6.3The Council should adopt a formulaic approach for drawing up
	S106 agreements at the outline planning stage. Table 4 it should be demonstrated why the costs shown in the table
	are appropriate to Harlow.
	6.12-13 The Council should set out on what basis it will not be
	prepared to adopt and maintain public open space provided.
	6.15 Priority schemes for improvement/provision, should be identified
	on a ward/district basis, according to need, with estimated cost. These
	projects could then be listed in an annex to the report to demonstrate
	that contributions sought will be applicable to the development proposed. Where the facility/improvement could be facilitated by the
	developer, this should be an option. The list should be updated on an
	annual basis as part of a monitoring report to include updates to
	receipts and expenditure.
	6.18 The wording should be amended to read: 'Where open
	space/facilities are provided on site prior to occupation of the first
	dwelling, the developer will notify the Council'
	6.19 Justification for including indoor sports facilities should be
	established on the basis of the existing identified need and, if appropriate set out in a more appropriate place within the
	report/tables. If there is no established need this reference to indoor
	sports facilities should be removed.
Officer Comment	6.1 Comment Noted
	6.3 Total number will be taken from the outline planning application
	Table 4 This has been dealth with in paragraph 6.10
	6.12-13 The paragraph states that the Council would not be prepared
	to adopt and maintain public open space if it is not properly laid out and estabablished.
	6.15 Comment Noted
	6.18 Comment Noted
	6.19 Comment Noted
Proposed Changes	6.1 Delete reference to "eventually reduce" this will be dealt with in
	the LDF process
	6.3 Total number will be taken from the outline planning application
	Table 4 Delete Note regarding where figures have been taken from

	from table 4 (3), this has been dealt with in 6.10
	6.12-13 No Change
	6.15 No Change
	6.18 Change to "Open Space, Sports and Recreation facilities should
	be provided prior to the occupation of the dwelling, (or such other time
	as agreed). Once completed the developer will notify the Council".
	6.19 Paragraph to be deleted.
Respondent	Pegasus Planning Group
Form of Response	Letter and Response Form
Policy/paragraph	5.5, 5.17, 4.1, 6.8, 6.19, 5.9
Response summary	5.5 Areas of formal open play should be located in areas of need
	rather than being restricted to ward, Pegasus suggest that playspaces
	should also be located within a 10-20 minute walk from each dwelling,
	therefore the location of playspaces would be dependent upon their
	location within a ward.
	5.17 Pegasus believes that the guidance supplied by English Nature
	has not been applied correctly in this case and such provision of
	natural open spaces should be determined on a site by site nature.
	This section should also note that such provision will be harder to
	achieve in urban areas – as recognised by English Nature.
	4.1 The Council has recommended that there is a need for 1.39
	hectares of Open Outdoor Playing Space within Harlow – this figure is
	considerably lower that that recommended by the NPFA (2.4 hectares
	per 1000population.
	6.8 Pegasus believe that the size of playing fields should be assessed
	on a site by site basis, having regard for site characteristics.
	6.8 Pegasus agree that the additional space required in addition to the
	playing fields, however Pegasus feel that these sizes outlined in this
	paragraph are too large for the facilities required in Appendix 3 Design
	standards.
	6.19 Pegasus feel that the contribution required for indoor sports
	should be quantified, likened to the assessment for outdoor sports so
	that such facilities can be monitored by the Council and Developers.
	5.9 Pegasus suggest that HomeZones are added into this description.
Officer Comment	5.5 This paragraph should be reworded
253. 55111110111	5.17 The standard used in the SPD, is inline with English nature and
	are appropriate for the nature of Harlow's accessible Green Space
	4.1 Comment Noted
	6.8 Comment Noted
	6.8 Harlow has a greater amount of Open Space to compensate for
	the Higher Density Housing within Harlow.
	6.19 Comments Noted
	5.9 Comments Noted
Proposed Changes	5.5 Add "and provision of children's play space which" after
Toposoa onangoo	improvement in the last sentence of the paragraph
	5.17 No Change
	4.1 Figures adapted to take account of NPFA standards
	6.8 No Change
	6.8 No Change
	6.19 Table 3 deleted because it is unnecessary.
	5.9 No Change
	0.0 NO Onange
	<u> </u>

Harlow Town Park User Survey 2002

The purpose of this survey is for Harlow District Council to consult with users/non-users of Harlow Town Park in order to find out what people think of the park at present and to investigate if there are any improvements that the public would like to be made to the park in order to enhance the experience of visiting Harlow Town Park.

YES	NO
-----	----

Question 2). If you answered yes to question 1, how often do you visit Harlow Town Park? (please state)

Question 3). If you answered no to question 1, why do you not currently use Harlow Town Park? (please state)

Question 4). What facilities do you use in the Town Park?

Orienteering Course	Spurriers Café
Pets Corner	The Greyhound
Skateramp	The Moorhen
Harlow Pool Cafe	Under 5s Play Are Beside Harlow Pool
Paddling Pool	Riverside Walk
Adventure Playground	
Bandstand	
Showground	
Other (please state)	
Other (please State)	

Question 5). Is there anything that is not going on in the park that you would like to see happen in the future?
Question 6). Do you have any specific suggestions as to how the Spurriers area (Spurriers Café, Adventure Playground, the bandstand, skateramp and the old Nursery site) could be improved? (please state)
Question 7). Do you have any specific suggestions as to how Pets Corner can be improved? (please state)
Question 8). In your opinion what is the best thing about Harlow Town Park? (please state)
Question 9). In your opinion what is the worst thing about Harlow Town Park? (please state)

Question 10). Previous Research has identified the following as being problems. How strongly do you agree with the following statements?

	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree
A) There is a litter problem					
B) There is a car parking problem					
C) Dog Fouling is a problem					
D) Control of Dogs is a problem					
E) Vandalism is a problem					
F) There are road safety problems					
G) There are personal safety problems					
H) Landscaping could be improved					
I) There needs to be more provision for skateboarding, bmx and blades					

Question 11).	Do you have any other comments to make about Harlow Town Park?

Question 12). How do you usually travel to Harlow Town Park?

Walk	Car
Bus	Bicycle
Motorcycle	Train
Skate	Other (please state)

Question 13). If you travel to the Town Park by car/motorcycle where do you usually park?

Residential Areas	Swimming Pool
The Greyhound Car Park	Edinburgh Way
The Moorhen Carpark	Railway Station
Other (please state)	

Question 14). Name and Address:	

Harlow Council
Planning Services
Civic Centre
The Water Gardens
Harlow
Essex CM20 1WG

Contact Lee Bradbury
Telephone (01279) 446579
Fax (01279) 446639
E-mail lee.bradbury@harlow.gov

Date 22nd December 2006

Dear Sir/Madam

Re: Open Space, Sport and Recreations Supplementary Planning Document (SPD) - Consultation

(Planning and Compulsory Purchase Act 2004

Town and Country Planning (Local Development) (England) Regulations 2004)

I am writing to inform you that the Open Space, Sport and Recreation Supplementary Planning Document's (SPD) initial preparation consultation is from the 22nd December 2006 to 5th January 2007.

Harlow District Council has prepared proposals for the Open Space, Sport and Recreation SPD, which provides guidance open spaces. If, and when, these proposals are adopted they will form part of the Local Development Framework for the area of Harlow District Council. The Local Development Framework forms the basis for decisions on land use planning affecting the area.

I enclose the following: Open Space, Sport and Recreation SPD Response Form

Representations in respect of the Open Space, Sport and Recreation SPD should be submitted in writing on the response form before 1.00pm on 5th January 2007 to: Planning and Building Control Manager, Harlow District Council, Civic Centre, The Water Gardens, Harlow, Essex, CM20 1WG.

If you have any queries, please telephone the Forward Planning Group on 01279 446579.

me Cooper

Yours sincerely

Dianne Cooper

Planning and Building Control Manager





Ref:	_
Rep No.	

Response Form

Surname:	Forename:
Address:	
	Post Code:
Organisation:	Job Title:
Tel:	Fax:
E-mail:	
1. Name of the Document that y	our representation relates to:
2. To which part of the Documen	nt does your representation relate?
Section:	Paragraph: Page:
3. Please state representation be suggesting to be made.	pelow and any word changes you are
(Ple	ease attach additional pages as required)
Cignoturo	Doto
Signature:	Date:

Responses must be received by 1.00pm 5th January 2007

Harlow District Council undertakes that it will treat any personal information (that is data from which you can be identified, such as your name, address, email address, etc) that you provide to us, or that we obtain from you, in accordance with the requirements of the Data Protection Act 1998.

The Council is also required by the Planning and Compulsory Purchase Act 2004 to publish representations on its website, at the Civic Centre and all local Harlow libraries, but in doing so the Council will not publish individuals names or addresses.

TOWN PARK SURVEY KEY RESULTS FROM WEB-BASED SURVEY

Question 4) What facilities do you use in the Town Park? [prompted question]

[prompted question]				
What Facilities do you use?	Vhat Facilities do you use?			
	Percent			
Adventure playground	44.6%			
Bandstand	40.5%			
Harlow pool café	21.4%			
Orienteering course	3.6%			
Paddling pool	33.9%			
Pet's corner	63.1%			
Riverside walk	48.8%			
Showground	35.7%			
Skate ramp	16.7%			
Spurriers café	25.0%			
The Greyhound	32.1%			
The Moorhen	41.1%			
Under 5's play area	14.9%			

Question 5) Is there anything that is not going on in the park that you would like to see happen in the future? [unprompted question]

What would you like to see in the Park		
<u> </u>	Percentage	
Concerts / Events	46.8%	
Wardens / security	6.5%	
Seats / picnic tables	2.6%	
River activities	2.6%	
Teen activities	2.6%	
Café	5.2%	
Adventure playground	2.6%	
Sports / leisure events	7.8%	
Pitch n putt	2.6%	
Young children area	2.6%	
Dog control / mess	2.6%	
Paddling pool	1.3%	
Quiet	2.6%	
Pond	3.9%	
Leave it alone	3.9%	
Gardens features.	3.9%	
Bandstand	3.9%	

Question 6). Do you have any specific suggestions as to how the Spurriers area (Spurriers Café, Adventure Playground, the bandstand, skateramp and the old Nursery site) could be improved? [unprompted question]

Spurriers area improvements		
Spurrers area improvements	Percentage	
Open café	32.5%	
Parking	1.2%	
Showground	2.4%	
Litter / Dog bins	1.2%	
Maintenance / cleaning	15.7%	
Skate ramp / park	14.5%	
Revamp	7.2%	
Bandstand	2.4%	
Leave alone	2.4%	
Young children's area	4.8%	
Γoilets	6.0%	
Lighting	2.4%	
Picnic / BBQ area	4.8%	
Adventure playground	13.2%	
Dog mess / control	2.4%	
Warden / security	4.8%	
Seating	6.0%	
River	1.2%	
Plants	3.6%	
Events	6.0%	

Question 7) Do you have any specific suggestions as to how Pets Corner can be improved? [prompted questions]

	Percentage
More interaction / Information	30.0%
More Animals / Bigger area	32.2%
Wash Facilities	2.2%
Security	1.1%
Cleaned up	10.0%
Charge fee	2.2%
Good as it is	17.8%
Revamp	7.8%
Demolish / relocate	5.6%
Advertising	1.1%
Upgrade pool	3.3%

Question 8) In your opinion what is the best thing about Harlow Town Park? [unprompted question

Best Thing about the park		
best 1 ming about the park	Percentage	
Green open space	44.80%	
Tranquillity	6%	
Accessibility	0.70%	
Bandstand	1.50%	
Pet's corner	14.10%	
Adventure playground	4.50%	
Walks / cycling	6.70%	
Skate ramp / park	7.50%	
Trees and Shrubs	11.20%	
Paddling / swimming pool	4.50%	
Wildlife	5.20%	
Gardens	2.20%	
Beautiful	1.50%	
That it is there	2.20%	
The Greyhound	0.70%	
River	2.20%	
Meeting place	1.50%	
Bands / concerts	3%	
It's free	5.20%	

Question 9). In your opinion what is the worst thing about Harlow Town Park? (please state) [unprompted question]

	Percentage
Dog mess	13.60%
Litter	21.20%
Vandalism	9.10%
Toilets	7.60%
Graffiti	4.50%
Lack of Events	4.50%
Showground	1.50%
Yobs	4.50%
Bandstand	4.50%
Adventure playground	2.20%
Lack of security / safety	10.60%
Traffic / parking	8.30%
Lack of Event info	1.50%
Paddling pool / pool	4.50%
No Pitch n Putt	2.20%
Untidy / Unclean	6%
Pet's corner	3.80%
Lack of maintenance	0.70%
Shelter	1.50%
Seating	1.50%
Skate park	2.20%
Eating	2.20%
Lighting	6.80%
New development	3.80%
Disabled access	0.70%
Neglected	3.80%

Question 10). Previous Research has identified the following as being problems. How strongly do you agree with the following statements?

How much do you agree that there is a problem with the following?						
	Strongly Agree	Agree	Neither	Disagree	Strongly Disagree	No response
	Percent	Percent	Percent	Percent	Percent	Percent
Dog Control	18.4%	25.6%	28.0%	16.7%	5.40%	6.00%
Dog Mess	31.0%	32.7%	22.0%	8.3%	1.20%	4.80%
Landscape	16.7%	26.8%	25.0%	17.3%	7.70%	6.50%
Litter	28.6%	35.7%	16.7%	14.3%	0.00%	4.80%
Parking	26.8%	31.5%	20.2%	16.7%	1.20%	3.60%
Personal Safety	20.2%	26.2%	26.2%	16.1%	2.40%	8.90%
Road Safety	12.5%	26.2%	35.1%	15.5%	2.40%	8.30%
Skateboarding	20.8%	20.2%	16.7%	18.5%	16.70%	7.10%
Vandalism	33.3%	39.3%	13.1%	8.9%	1.80%	3.60%

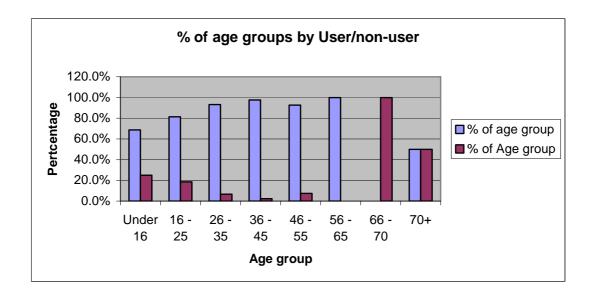
Question 11) Do you have any other comments to make about Harlow Town Park? [unprompted question]

	Percentage
Modernise or Restore	6.4%
Bandstand	3.8%
Good as it is	37.2%
More events	12.8%
Repair seats	1.3%
Corporate sponsored events	1.3%
Dog mess	2.6%
Grand entrance	2.6%
Litter problem	5.1%
Resident participation	1.3%
Traffic through park	1.3%
Duck pond	1.3%
Children's play area &	
Better fenced children's play	6.4%
Park is rubbish	1.3%
More lighting	1.3%
More advertising	1.3%
Winter activities	1.3%
Improve skate ramp	5.1%
Add more trees	1.3%
More sign posts	1.3%
Improve Harlow pool	1.3%
CCTV / Security	10.3%
Water / River activities	1.3%
Yobs	3.8%

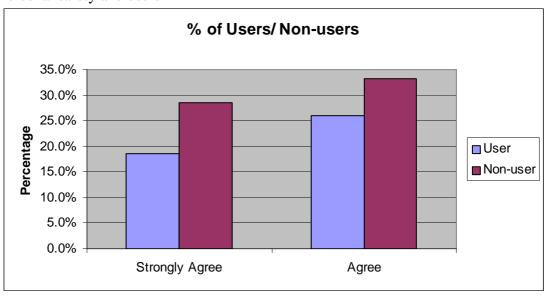
Question 13) If you travel to the Town Park by car/motorcycle where do you usually park? [prompted question]

	Percent
Edinburgh Way	4.90%
Greyhound Car Park	74.80%
Moorhen Car Park	14.60%
Railway Station Car Park	5.80%
Residential Areas	7.80%
Swimming pool Car Park	30.10%

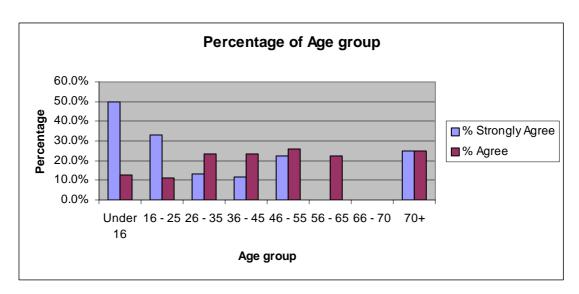
Selected cross-tabulations



Personal safety and users



Skate boarding and age



Response to Open Space, Sport and Recreation SPD Initial Consultation – December 2006/January 2007

Respondent	Royal Society for the Protection of Birds RSPB
Form of response	E-mail
Policy/paragraph	
Response Summary	i. The RSPB supports the Council's decision to produce an Open Space, Sport and Recreation SPD. ii. The RSPB recommends that the Council assess development proposals against their ability to provide an accessible environment that can be used by everyone. The RSPB also recommends that the Council investigate the possibility of for creating wilder spaces such as country parks and nature reserves. iii. The RSPB encourages landscaping such as hedgerows within sites and along boundaries wherever possible. The RSPB also believes that new developments should integrate the existing biodiversity into the site.
Officer Comment	The comments made by the RSPB are welcomed. It is
	accepted that reference to biodiversity should be added.
Proposed Changes	Amend to add appropriate references to biodiversity.
Pagnandant	Standaigh Blanning (an habalf of Nawhall Brainste Ltd.)
Respondent	Stoneleigh Planning (on behalf of Newhall Projects Ltd.)
Form of response	E-mail
Policy/paragraph	Table 1, Para 6.2, Appendix 3
Officer Comment Proposed Changes	Three points are raised on behalf of Newhall Projects: i. Table 1 is based upon the Harlow Green Space Strategy and the Harlow Playing Fields Assessment, as neither of the documents are yet available it is not yet possible to comment on them. ii. Para 6.2 Figure 1. The presumption within this approach is that most application will be sufficiently detailed to allow a full assessment. However, larger scale developments are normally initiated through the design and access statement. There is no need for the policies of the SPD to refer to developments based on 40 dwellings per hectare. iii. Appendix 3 indicates the minimum provision of a pavilion serving two football pitches, it would be useful if the draft SPD could indicate where these standards are derived from. It is considered that it is appropriate to identify assumptions for calculations in relevant circumstances such as an absence of appropriate information. The density has been changed from 40 to 45 units per hectare to reflect the draft urban capacity study. Para 6.3 Change density from 40 to 45 units per hectare.
Proposed Changes	Para 6.3 Change density from 40 to 45 units per nectare.
Respondent	Essex Wildlife Trust
Form of response	E-mail
Policy/paragraph	
Response Summary	There is an overall lack of references to biodiversity within the SPD. Harlow has many high-quality interconnected Green Spaces that need to be actively promoted and protected against harmful development. The benefits of Green Space need to be made more explicit i.e. health benefits and opportunities for education and appreciation of the natural environment. Links should also be made to Natural England's ANGSt Targets (Access to Natural Greenspace Strategy)

Officer Comment	It is accepted that reference to biodiversity and accessible
Dranged Changes	natural greenspaces should be added.
Proposed Changes	Amend to add appropriate references to biodiversity and accessible natural greenspaces.
Respondent	Sport England
Form of response	E-mail
Policy/paragraph	Page 6, Page 15, Appendix 3
Response Summary	In general terms Sport England consider the SPD to be "a very good example of an SPD in relation to open space, sport and recreation provision".
	In detailed terms, sport England made comments on the following: i. Types of provision: It is not clear why sports facility provision is limited to playing fields. And why sports facility provision should be limited to certain playing fields i.e. football, rugby and cricket.
	ii. The SPD does not state how open space provision will be secured through planning applications. Sport England suggest that provision be secured through section 106 agreements, detail should also be provided such as whether standardised section 106 agreements will be available for smaller developments to avoid delays and further costs. iii. The SPD does not provide guidance specifically on the construction and design of pavilions and clubhouses.
Officer Comment	It is accepted that references to sports facility provision should not be limited to certain playing fields ie football, rugby and cricket. It is accepted that the SPD should make reference to section 106 agreements or other appropriate legal agreement or mechanism. It is accepted that reference should be added to standards and suidence for positions and distributions.
Proposed Changes	guidance for pavilions and clubhouses. Add reference to playing fields. Add reference to 106 agreements or other appropriate legal agreement or mechanism.
	Add cross reference to construction and design standards.
Respondent	Forestry Commission
Form of response	E-mail
Policy/paragraph	
Response Summary	The Forestry Commission states that there appears to be "a paucity of references to natural greenspace, for quality of life and for biodiversity throughout the document". The Forestry Commission sets out the five most important issues that they feel need to be reflected in this SPD.
	 i. Reflect the emerging policy ENV4 of the Regional Spatial Strategy, which reflects the Regional Woodland Strategy. ii. Green infrastructure should be considered alongside other infrastructure required to develop expanding and new sustainable communities.
	iii. The Greenspace standards within the SPD should meet English Natures Accessible Greenspace Standard and the Woodland Trust's Woodland Access Standard. iv. Produce opportunity maps showing to which extent woodland could contribute to sustainable flood control.
	v. Highlight the role of woodland in on-site containment for some containment on Brownfield land.
Officer Comment	It is accepted that reference to biodiversity and accessible natural greenspaces should be added.

Proposed Changes	Amend to add appropriate references to biodiversity and
	accessible natural greenspaces.
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Respondent	Andrew Martin Associates
Form of response	E-mail Response Form
Policy/paragraph	
Response Summary	Andrew Martin simply reserved their right to comment upon the document during the main six-week consultation period.
Officer Comment	Noted
Proposed Changes	No Change
Respondent	Maypole
Form of response	Letter + Response Form
Policy/paragraph	L9/3 + 5.1
Response Summary	i. The Maypole believes that the SPD should mention internal facilities as well as external, particularly halls for functions. Also indoor sports such as pool and darts which are supported by many league teams should not be ignored. ii. The maypole welcomes the reference to LEAP's and states that the existing Maypole site should be reinstated under L9/3. iii. With reference to the need for a greater number of football pitches in the east of Harlow, the Maypole point out all of the pitches in the east of the town that are due for closure.
Officer Comment	It is accepted that reference should be made to indoor sports facilities.
Proposed Changes	Add reference to contributions to indoor sports facilities will be sought where a shortfall is identified in a study.