

Harlow District Council

Annual Monitoring Report

2007-2008

Harlow Council Planning Services Civic Centre The Water Gardens Harlow Essex CM20 1WG



Working together for Harlow

Annual Monitoring Report 2007-2008

Local Development Framework

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1 Executive Summary

- 1.1 Section 35 of the Planning and Compulsory Purchase Act 2004 requires every local planning authority to make an annual report to the Secretary of State.
- 1.2 The report contains information on the extent to which the policies set out in the LDF are being achieved. This is the fourth year that the monitoring report has been completed for the LDF, some of the required monitoring data is not available or up to date. In these cases the most recent figures available have been used. This will at least establish a baseline for comparison in following years.
- 1.3 The monitoring data contained within this report generally covers four main areas;
 - 1. An overview of the progress in implementing the Local Development Framework. This includes how the Council is progressing in meeting timeframes and targets.
 - 2. Measuring 'contextual indicators' which give a snapshot of Harlow, highlighting key issues which new policy can be measured against. This includes demographics, social-cultural issues, economics and built environment.
 - 3. Core Output Indicators, which have been selected to measure quantifiable physical activities that are directly related to, and are a consequence of, the implementation of planning policies. These include housing, transport, local services, water issues, biodiversity and energy.
 - 4. Local Output Indicators, which monitor the progress and effectiveness of the Adopted Replacement Harlow Local Plan. As Harlow District Council is still operating under the Local Plan this section has been substituted with the Local Plan Policies. In the future the Local Development Plan policies will be supplemented within this section. The monitoring currently covers; sustainability, housing, regeneration, transport, community facilities and the natural and built environment.

2 Introduction And Summary Of The Monitoring Framework

- 2.1 This Annual Monitoring Report (AMR) is the fourth produced under the Planning and Compulsory Purchase Bill 2004, and covers the period 1st April 2007 to 31st March 2008. In the context of the new planning system, with its focus on the delivery of sustainable development, monitoring takes on an added importance in providing a check on whether those aims are being achieved.
- 2.2 Local authorities are required, by Regulation 48 of The Town and Country Planning (Local Development) (England) Regulations 2004 and by PPS12 *Local Development Frameworks*, to undertake certain key monitoring tasks;
 - Review actual progress in terms of local development document preparation against the timetable and milestones in the local development scheme;
 - Assess the extent to which policies in local development documents are being implemented;
 - Where policies are not being implemented, explain why and to set out what steps are to be taken to ensure that the policy is implemented; or whether the policy is to be amended or replaced;
 - Identify the significant effects of implementing policies in local development frameworks and whether they are as intended; and

• Set out whether policies are to be amended or replaced.

(Source PPS 12 and Local Development Framework Monitoring: A Good Practice Guide)

- 2.3 The policy documents that will eventually comprise the complete LDF have started to be produced, but will not be within the time frame of this report, although progress on their production will likely be well advanced for the next. Consequently Harlow District Council is still operating under the Local Plan, which was adopted in July 2006. This AMR now focuses on the policies that are set out in the Adopted Replacement Harlow Local Plan, as this was the Plan that was extant during the majority of the reporting period. Future AMRs will be able to focus on monitoring of LDF policies as they are adopted.
- 2.4 The monitoring scheme will be kept under review and will be amended to reflect changes in emphasis and changes in priorities.
- 2.5 A number of sources were used for collecting the contextual and monitoring data. They include; internally from Harlow District Council officers and databases, directly from organisations, websites, local authority reports, survey results, Office for National Statistics and Census reports. Regional and national data was either collected in house or by Essex County Council.
- 2.6 Harlow Council and the County Council have begun to re-design their information systems to enable on-going improvement to monitoring. Further technical developments continue to be developed to ensure that the monitoring systems are robust and responsive to changing demands. Harlow District Council and Essex County Council are working together through a service level agreement in the collection and analysis of information to ensure that a consistent approach is taken to measuring and monitoring change.

3 Local Development Scheme (LDS) Implementation

3.1 The most recent Local Development Scheme that came into effect in summer 2007 under regulation 11 is the 'Local Development Scheme 2007 Issue 4'. The table below lists the Local Development Documents in the LDS together with their milestones and actual progress to March 2008. The table shows that the authority has met the majority of milestones to March 2008, with just the Town Centre SPD awaiting final adoption.

Local Development Documents	2007					2008						
	Α	М	J	J	Α	S	0	Ν	D	J	F	М
Replacement Harlow Local Plan	Ado	pted J	uly 200)6								
Statement of Community Involvement	Ado	pted N	/larch 2	007								
Core Strategy DPD						1						
Site Specific Allocations DPD												
Generic Development Control Policies DPD												
Affordable Housing SPD	Ado	pted N	/larch 2	007								
HDC Common Guidelines SPD	Ado	pted N	/larch 2	007								
Harlow Town Centre SPD												
PPG 17 SPD			10									
Essex Design Guide SPD	Not	progre	essed									

Key

= actual progress

1 = Commenced 10 = Adopted

LDS Revision

- 3.2 The Local Development Scheme has not been revised. The most recent Local Development Scheme that came into effect in August 2007 under regulation 11 is the 'Local Development Scheme 2007 Issue 4'. The changes to the Local Development Scheme relate to two Supplementary Planning Documents (SPD):
 - (a) Essex Design Guide Urban Place Supplement SPD

Harlow Council had intended to work in partnership with Essex County Council to produce design guidance for the Harlow Area. It has been decided that Harlow will not now progress the document in this format as further work is required to incorporate the New Town design principles.

(b) Harlow Town Centre SPD

The title of the SPD has changed to Town Centre Strategy. As new developments are coming forward in the northern quarter of the Town Centre it was decided that although the draft SPD has been produced the outcome of the development be awaited, and the Strategy updated accordingly.

3.3 Five documents have been adopted so far, and one during the reporting period

LDS Review

- 3.4 It was anticipated that the LDS would be revised to change the start date for DPD production from December 2007 to a date that coincides with the new adoption date of the East of England Plan. However, it is anticipated that the scheme will be revised early in 2009 when the outcome of an Options Appraisal Study has been completed as required by the East of England Plan. Any revision to the LDS would require formal submission to the Secretary of State.
- 3.5 The Development Plan Documents (DPDs) were originally scheduled to commence once the East of England Plan was adopted in December 2006. There were delays to the East of England Plan progression, which was finally adopted in May 2008.
- 3.6 The regional strategy for the Harlow area has clarified to a significant extent, however, HDC will not be in a position to progress DPDs until there is clear direction from an adopted regional plan.
- 3.7 It is anticipated that an LDS revision will also be needed in relation to the Urban Place Supplement Supplementary Planning Document (UPS SPD) to not adopt this document. Any revision to the LDS would require formal submission to the Secretary of State.
- Reason: Harlow District Council is unable to progress this SPD as some of the policies it contains are in conflict with the Adopted Local Plan.

Harlow Local Plan Saved Policies

- 3.8 Harlow had a somewhat unique situation, due to the progress and status of the Local Plan. Technically the only 'saved' policies were those contained in the Adopted Harlow Local Plan, which covered the period from 1986 to 2001. This Plan has now been superceeded by the Replacement Harlow Local Plan which was adopted in July 2006. As this plan is Adopted it has been taken as the principle planning document.
- 3.9 This monitoring report focuses chiefly on the Replacement Harlow Local Plan. However, as is required the housing trajectory is based on the Adopted East of England Plan Policy HA1, although an assumption is made for dwellings up to 2021 within the Harlow District Council boundary only.
- 3.10 The policies of the Replacement Plan will be subject to review through the Local Development Framework preparation, which will see Development Plan Documents take the place of local plans. The timeframe for this work can be found in the Local Development Scheme.
- 3.11 With regard to monitoring, a selected number of policies in the Replacement Plan are currently monitored (these were the same as those reported on in Harlow's 2006-2007 monitoring report). These polices are summarised in the section Local Output Indicators and will be added to, to ensure Core Output Indicators monitoring can be achieved.
- 3.12 It is recognised that this section contains a number of generalities due to much of this information being 'unknown' at this stage in the process. The Council seeks to fill these gaps with more clarity in future reports, now that the Plan has been adopted.

Replacement Harlow Local Plan 2001 To 2011: (Principal) April 07 – March 08

	Policy	Is it being Implemented? Why / why not?	Action required
SD1	Protecting and enhancing environmental health	General background requirements implemented	
	child health	on a general scale	
SD2	Regeneration	General background	All policies will be
-		requirements implemented	subject to review
		on a general scale	through the LDF
SD3	Applying the sequential	General background	process, issues and
	test	requirements implemented	options development.
		on a general scale	
SD4	Mixed uses in town centre	General background	
	and neighbourhood centre	requirements implemented	
		on a general scale	4
SD5	Mixed uses in the rest of	No relevant planning	
0.5.5	Harlow	applications for such	4
SD6	Intensification of use	No relevant planning	
007		applications for such	4
SD7	Energy	No relevant planning	
000	Monto minimipation	applications for such	4
SD8	Waste minimisation	Has not been implemented	
		this year but intend to in future developments	
SD9	Development involving	No relevant planning	4
209	movement of soil	applications for such	
SD10	Waste recycling	Implemented by Keir	-
3010	waste lecycling	Harlow Ltd	
SD11	Water Conservation	No relevant planning	Policy Deleted on
ODII		applications for such	modification
H1	Prioritise the release of	Implemented through	Policy Deleted on
	housing land	planning decision	Policy Deleted on modification
H1 H2	housing land Maximising housing	planning decision Implemented through	
H2	housing land Maximising housing development	planning decision Implemented through planning decision	
	housing land Maximising housing	planning decision Implemented through planning decision General background	
H2	housing land Maximising housing development	planning decision Implemented through planning decision General background requirements implemented	
H2 H1	housing land Maximising housing development Housing density	planning decision Implemented through planning decision General background requirements implemented on a general scale	
H2 H1	housing land Maximising housing development	planning decision Implemented through planning decision General background requirements implemented on a general scale General background	
H2	housing land Maximising housing development Housing density	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented	
H2 H1 H2	housing land Maximising housing development Housing density Housing allocations	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale	modification
H2 H1 H2	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through	New Policy on
H2 H1 H2 H3	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision	New Policy on Modification
H2 H1 H2 H3	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements –	New Policy on Modification Not maintained as
H2 H1 H2	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes	New Policy on Modification Not maintained as policy deleted after
H2 H1 H2 H3	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be	New Policy on Modification Not maintained as policy deleted after modifications,
H2 H1 H2 H3 H5	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data
H2 H1 H2 H3	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented General requirements –	New Policy on Modification Not maintained as policy deleted after modifications,
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H2 H1 H2 H3 H5 H6	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing Housing land monitoring	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented General requirements – covering longer timeframes so could still be implemented	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data
H2 H1 H2 H3 H5 H6	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing	planning decisionImplemented through planning decisionGeneral background requirements implemented on a general scaleGeneral background requirements implemented on a general scaleImplemented background requirements implemented on a general scaleImplemented through planning decisionGeneral requirements – covering longer timeframes so could still be implementedGeneral requirements – covering longer timeframes so could still be implementedImplementedImplementedImplementedImplementedImplemented	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data
H2 H1 H2 H3 H5 H6 H4	housing landMaximising housing developmentHousing densityHousing allocationsNew Hall Strategic Housing SiteHousing development phasingHousing land monitoringRange of dwelling types	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented General requirements – covering longer timeframes so could still be implemented Implemented Implemented through planning decision	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data
H2 H1 H2 H3 H5 H6 H4	housing landMaximising housing developmentHousing densityHousing allocationsNew Hall Strategic Housing SiteHousing development phasingHousing land monitoringRange of dwelling typesAffordable housing	planning decisionImplemented through planning decisionGeneral background requirements implemented on a general scaleGeneral background requirements implemented on a general scaleImplemented background requirements implemented on a general scaleImplemented through planning decisionGeneral requirements – covering longer timeframes so could still be implementedGeneral requirements – covering longer timeframes so could still be implementedImplemented ImplementedImplemented Implemented Implemented through planning decisionImplemented through planning decision	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data collected
H2 H1 H2 H3 H5 H6 H4 H5	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing Housing land monitoring Range of dwelling types Affordable housing requirement	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented General requirements – covering longer timeframes so could still be implemented Implemented Implemented through planning decision Implemented through planning decision	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data collected
H2 H1 H2 H3 H5	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing Housing land monitoring Range of dwelling types Affordable housing requirement Affordable housing	planning decisionImplemented through planning decisionGeneral background requirements implemented on a general scaleGeneral background requirements implemented on a general scaleImplemented background requirements implemented on a general scaleImplemented through planning decisionGeneral requirements – covering longer timeframes so could still be implementedGeneral requirements – covering longer timeframes so could still be implementedImplemented ImplementedImplemented Implemented Implemented through planning decisionImplemented through planning decision	New Policy on Modification Not maintained as policy deleted after modifications, consequently no data collected
H2 H1 H2 H3 H5 H6 H4 H5	housing land Maximising housing development Housing density Housing allocations New Hall Strategic Housing Site Housing development phasing Housing land monitoring Range of dwelling types Affordable housing requirement	planning decision Implemented through planning decision General background requirements implemented on a general scale General background requirements implemented on a general scale Implemented through planning decision General requirements – covering longer timeframes so could still be implemented General requirements – covering longer timeframes so could still be implemented Implemented Implemented through planning decision Implemented through planning decision	modification New Policy on Modification Not maintained as policy deleted after modifications, consequently no data collected SPD Applies Not now a policy on

	Policy	Is it being Implemented? Why / why not?	Action required
H7	Housing for people with disabilities and other special needs	Implemented through planning decision	
H8	Housing for the elderly	Site-specific -no relevant planning applications in those areas	
H9	Provision for travellers	Implemented through planning decision	
H10	Infill development	Implemented through planning decision	
H11	Commercial activities in residential properties	Implemented through planning decision	
H12	Conversion to provide separate units	Implemented through planning decision	
H13	Criteria for demolition of residential property	Implemented through planning decision	
ER1	Priority Area for Economic Regeneration	Implemented through planning decision	
ER2	New employment land	Implemented through planning decision	
ER3	Sequential approach for unallocated sites	General background policy – not easy to directly implement but gives direction	
ER4	Monitoring of employment land	General background policy regarding monitoring. Only to be implemented when problem arises	
ER5	Existing employment areas	Implemented through planning decision	
ER6	Retaining existing employment areas	Implemented through planning decision	
ER7	Neighbourhood service areas	Implemented through planning decision	
ER8	Regeneration and intensification	Implemented through planning decision	
ER9	Research and development	Implemented through planning decision	
ER10	Economic diversity	No relevant planning applications for such	
ER11	Mixed use for redundant or vacant sites	No relevant planning applications for such	
ER12	Storage and distribution	Implemented through planning decision	
ER13	Education training and childcare	Implemented through planning decision	
ER14	Stansted airport	No relevant planning applications for such. Very general policy	Policy Deleted on modification
T1	Reducing the need to travel	Implemented through planning decision	
T2	Promoting accessible development	Implemented through planning decision	
ТЗ	Transport impact Assessment	Implemented through planning decision	
T4	Green commuter plans	Implemented through planning decision	1

	Policy	Is it being Implemented? Why / why not?	Action required
Τ5	Design in reducing the need to travel	No relevant planning applications for such	
Т6	Cycling and walking	Implemented through planning decision	
T7	Cyclist Provision	Implemented through planning decision	Policy deleted on modification
T7	Extensions to the cycleway	No relevant planning applications for such	
Т9	Transport interchanges	Site specific to be implemented	Policy deleted on modification
Т8	Passenger transport	Implemented through planning decision	
Т9	Vehicle parking	Implemented through planning decision	
T10	Road planning	Implemented through planning decision	
T11	New Hall link road	To be implemented at appropriate time	
T12	Traffic calming and management	No relevant planning applications for such	
T13	Freight	No relevant planning applications for such	
T14	Safeguarding rail freight facility	No relevant planning applications for such	To be considered for Site Allocations DPD
L1	Dioving fields	No relevant planning	Need to be in line with
	Playing fields	No relevant planning applications for such.	PPG17 & SPD
L2	Open space and playgrounds	No relevant planning applications for such.	Need to be in line with PPG17 & SPD
L3	Retaining, improving and Developing Recreational, leisure and Sports Facilities.	No relevant planning applications for such	
L4	New sport and recreation facility	Implemented through planning decision - built	
L5	"Wet and dry" Sport and Recreation centre	Implemented through planning decision – planning permission granted	
L6	Football stadium	Implemented through planning decision – completed	
L7	Athletics	Implemented through planning decision – completed	
L8	Wheeled sport	Allocation policy yet to be implemented	To be considered for Site Allocations DPD
L9	Local recreation provision	Allocation policy partly implemented	To be considered for Site Allocations DPD
L10	Latton farm	No relevant planning applications for such	
L11	Water based recreation	No relevant planning applications for such]
L12	Allotments	Not being directly implemented. Part of a wider rationalisation process yet to be undertaken	

	Policy	Is it being Implemented? Why / why not?	Action required
L13	Public rights of way	No relevant planning applications to effect this	
L14	Joint provision and dual	No relevant planning	Policy deleted on
	use	applications to effect this	modification
L14	Arts, culture and	No relevant planning	
1.45	entertainment	applications for such	_
L15	Percent for art	Not been implemented this year. Difficult to implement	
		when no standards	
		imposed	
L16	Golf courses and other	No relevant planning	
	large scale open space	applications for such	
	uses		
140	Due hill north houding groop	Cita anapilia nalia cuat ta	Delieu deleted en
L18	Rye hill park bowling green	Site-specific policy yet to be used	Policy deleted on modification
			modifiodilon
NE1	Green wedge	Implemented through	
		planning decision	
NE2	New green wedges	Not been implemented this year.	
NE2	New areas of green	Implemented through	Policy deleted on
	wedge	planning decision	modification
NE3	Metropolitan green belt	Implemented through	
		planning decision	
NE4	Extensions to dwellings in	No relevant applications to	
	the green belt	effect this	
NE5	Special restraint areas	Development need not yet proven	
NE6	Development of special	Development need not yet	
	restraint areas	proven	
NE7	Internal open spaces	No relevant planning	
		applications for such	
NE8	Agricultural housing	No relevant planning	
	Reuse of rural buildings	applications for such	
NE9	Reuse of fural buildings	Implemented through planning decision	
NE10	Accessible natural green	No relevant planning	
	spaces	applications for such	
NE11	Trees and Hedgerows	Implemented through	New Policy on
		planning decision	Modification
NE12	Landscaping	Implemented through	
		planning decision	
NE13	Water environment	No relevant planning applications for such	
NE14	Landscape conservation	No relevant planning	
		applications for such	
NE15	Biodiversity and nature	No relevant planning	
	conservation	applications to effect this	
NE16	Wildlife sites	Implemented through	
		planning decision	
NE17	Local nature reserves	No relevant planning	
		applications to effect this	

	Policy	Is it being Implemented? Why / why not?	Action required
NE16	SSSI	Implemented through planning decision	Policy deleted on modification
NE18	Wildlife sites	No relevant planning applications to effect this	New Policy on Modification
NE19	Protected Wildlife verges	No relevant planning applications to effect this	
NE20	Protected and rare species	No relevant planning applications for such	-
BE1	Achieving a sense of	Implemented through	
BE2	character and identity Public realm	planning decision Implemented through planning decision	Policy deleted on modification
BE2	Providing a high quality, legible and successful public realm	Implemented through planning decision	
BE3	Sustainable development by design	Implemented through planning decision	-
BE4	Sustainable development for higher density	Implemented through planning decision	Policy deleted on modification
BE4	Accessibility in the built environment	Implemented through planning decision	
BE5	Crime prevention and personal safety	Implemented through planning decision	
BE6	Listed buildings	Implemented through planning decision	
BE7	Demolition of listed buildings	No applications to effect this	
BE8	Change of use or conversion of a listed building	Implemented through planning decision	
BE10	Conservation areas	Implemented through planning decision	Policy deleted on modification
BE9	Demolition and redevelopment in a conservation area	Implemented through planning decision	
BE10	New development in conservation areas	Implemented through planning decision	
BE13	Environment improvement schemes	No relevant planning applications for such	Policy deleted on modification
BE11	Historic parks and gardens	No relevant planning applications for such	
BE12	Archaeology	On site-by-site basis	1
BE13	Archaeological remains of lesser importance	On site-by-site basis	
BE14	Archaeological field evaluation	On site-by-site basis	
BE15	Contaminated land	Implemented through planning decision	
BE16	Light pollution	Implemented through planning decision	

	Policy	Is it being Implemented? Why / why not?	Action required
BE17	Noise pollution	Implemented through planning decision	
BE18	Air pollution	Implemented through planning decision	
BE19	Environmental improvements	Policy partly commenced	Consider for Site Allocations DPD
BE20	Design of shop-fronts, signs and advertisements	Implemented through planning decision	
BE21 BE25	Newhall plan Eastend	Implemented Not implemented	Policy deleted on
			modification
RTCS1	Sequential approach	General background	
RTCS2	Vitality and viability	policy Implemented through planning decision	
RTCS3	Town Centre and regeneration	Implemented through planning decision	
RTCS4	Town centre improvements	Implemented through planning decision	
RTCS5	Town centre north	Development brief published	
RTCS6	Town centre north redevelopment sites	Site-specific allocations yet to be implemented	Consider for Site Allocations DPD
RTCS7	Town centre central masterplan	Implemented through planning decision	
RTCS8	Playhouse square site	No relevant planning applications for such	
RTCS9 RTCS10	Magistrates court Primary frontages	Court to be rebuilt on existing site Implemented through	
RTCS10	Secondary frontages	planning decision	
RTCS12		planning decision Development completed	
RTCS12		Site specific policy yet to be enacted	
RTCS14	and Hatches	Implemented through planning decision	la como cata dia Dalian
RTCS15	Hatches	Deleted in adopted plan	Incorporated in Policy RTCS14 as one policy on modification.
RTCS16	Strengthen the role of neighbourhood centres and hatches	Implemented through planning decision	Policy deleted on modification
RTCS15	neighbourhood centres and hatches	Implemented through planning decision	
RTCS16	neighbourhood centre	Implemented through planning decision	
RTCS17	hatches	Continually accessed through planning decision	
RTCS18	New Hall shops and facilities	Partially implemented – plans received but on- going development	

	Policy	Is it being Implemented? Why / why not?	Action required
RTCS2	1 Retail warehouse parks	Identification of existing	
		sites incorporated in	Incorporated in Policy
		RTCS22	RTCS19 on modification
RTCS19	9 Proposals for retail	Implemented through	
	warehouses	planning decision	
CP1	Community facilities in	Implemented through	
••••	new housing	planning decision	
	development	,	
CP2	Community facilities legal	Implemented through	
	agreement	planning decision	
CP3	Accessibility of new	Implemented through	
	community facilities	planning decision	
CP4	Princess Alexandra	Being implemented	
	hospital		
CP5	Provision and expansion	Implemented through	
	of healthcare facilities	planning decision	
CP6	Rebuilding and	Implemented through	
	refurbishment of	planning decision	
	community facilities		
CP7	Education and training	Implemented through	
	facility	planning decision	
CP8	Relocation of ambulance	Site-specific application	Policy deleted on
010	station	yet to be received	modification
CP8	Development by statutory	Not used in planning	Criteria based policy
0.0	undertakers	decisions. Difficult to	developed in DPD
		monitor when permission	
		not required	
CP9	Securing satisfactory	Implemented through	
	phasing of provision	planning decision	
CP10	Telecommunication	Implemented through	
	development	planning decision	
CP11	Communal television	No relevant planning	
	reception	applications for such	
CP12	Development at risk of	Implemented through	
	flooding	planning decision	
CP14	Water conservation and	No relevant planning	Incorporated in
	SUDs	applications for such	Policy CP13 on
			modification
			mounoution
CP13	Hazardous substances	No relevant planning	
51.10		applications for such	
CP16	Provision of underground	Implemented through	Policy deleted on
	services in verges	planning decision	modification
IMP1	Provision of related	No relevant applications	Policy deleted on
	infrastructure, services,	to effect this or suggest	modification
	facilities and environmental	otherwise	meanoution
	protection		
	Planning Obligations	Implemented through	New policy on
		planning decision	modification

4 Contextual Indicators

4.1 The purpose of contextual indicators is to provide a backdrop against which to consider policy impacts and inform the interpretation of other types of indicators. The contextual indicators give a snapshot of Harlow highlighting key issues and giving a background for policy development at implementation.

Demographic Structure

Population -

4.2 In mid-2007 population estimates there were 78,300 people residing in Harlow, of whom 48 per cent were male and 52 per cent were female. (Source: National Statistics –mid year estimates).

Household type -In 2001, there were 33 185 households in Harlow:

•	One-person household	9799 (30%)
٠	Married couple households	11792 (36%)
٠	Cohabiting couple households	3257 (10%)
٠	Lone parent households:	
	 with dependent children 	2589 (8%)
	 with non-dependent children only 	1108 (3%)
•	All other households	4640 (14%)

(Source: Census 2001 – Neighbourhood section)



Ethnic Composition of Harlow July 2006 -

(Source: July 2006 – Ethnicity Estimates: ONS Neighbourhood Section)

4.3 Ethnic minorities constitute 8.2 % of the population of Harlow with Asians being the largest group up from 5.12% in 2001 (ONS estimates).

Socio-Cultural Issues

Key Figures for Crime and Safety, April 2007-March 2008 (source: Home Office: Communities and Local Government)

	Harlow Non- Metropolitan District	East of England Region	England Country
Violence Against the Person	1949	73727	896287
Wounding or Other Act Endangering Life	17	1064	13569
Other Wounding	703	32600	410991
Harassment Including Penalty Notices for Disorder	615	17384	214702
Common Assault	499	16812	191362
Robbery	127	4450	82404
Theft from the Person	58	6062	89072
Criminal Damage Including Arson	1452	94892	965995
Burglary in a Dwelling	327	22071	269400
Burglary other than a Dwelling	688	27616	286875
Theft on a Motor Vehicle	332	14323	160109
Theft from a Motor Vehicle	745	37889	407141

Unemployment Levels

4.4 Harlow's unemployment level between 2006-07 was 4.47% (Worklessness: Summary Statistics, ONS)

Unemployment Claimant Count (% of residents of working age), 2004 for Harlow

Economically active (Jan 2007-Dec2007)

	Harlow (numbers)		Eastern (%)	Great Britain (%)
All people				
Economically active [†]	45,700	87.9	81.0	78.6
In employment [†]	42,200	80.7	77.4	74.4
Employees [†]	39,500	75.0	66.2	64.6
Self employed [†]	#	#	10.9	9.3
Model-based unemployed§	2,000	4.9	4.3	5.2
Males				
Economically active [†]	23,700	90.2	86.2	83.2
In employment [†]	22,900	87.1	82.3	78.6
Employees [†]	21,200	80.1	66.3	65.0
Self employed [†]	#	#	15.7	13.2
Unemployed [§]	!	!	4.4	5.5
Females				
Economically active [†]	22,100	85.6	75.3	73.5
In employment [†]	19,300	74.0	71.9	69.8
Employees [†]	18,300	69.5	66.1	64.2
Self employed [†]	!	!	5.5	5.1
Unemployed [§]	!	!	4.2	4.9
Source: ONS annual popul	ation survey			

Sample size too small for reliable estimate (see definitions)

! Estimate is not available since sample size is disclosive (see definitions)

† numbers are for those aged 16 and over, % are for those of working age (16-59/64)

§ numbers and % are for those aged 16 and over. % is a proportion of economically active

Deprivation Levels (lowest number being the most deprived)

Local Authority Summaries, Rank of Average Score	121/354
Local Authority Summaries, Rank of Income Scale	193/354
Local Authority Summaries, Rank of Employment	222/354
Local Authority rank within the East of England Region	9/48
Local Authority rank within Essex	2/12
(Source: Indices of Multiple Deprivation 2007, ECC)	

Economy

Economic Activity Rates	(% of resident people	aged 16-74) -



(Source: 2001 Census – Neighbourhood section)

Household income -

•	Average Gross Weekly Earnings (£)	£ 444.4
•	Average Gross Hourly Earnings (£)	£11.25

(Source: Nomis Official Labour Market Statistics (Jan 2007-Dec 2007))



House price level

Latest results only available for Essex

•	Detached	£323,227
•	Semi-detached	£203,035
•	Terraced	£164,213
•	Flat/Maisonette	£126,951
•	Overall Average	£208,079

(Source: Land Registry 2007)

Employment (% in occupational areas)

4.5 The main industry in Harlow is electronics and electrical engineering but other important sectors include pharmaceuticals, food and drink, mechanical engineering, glass, chemicals and printing and publishing. Research and Development is a growing area especially in the pharmaceutical industry (ECC).

•	Managers and senior officials	12.3%	
•	Professional occupations	10.1%	
•	Associate professional & technical	15.9%	
•	Administrative & secretarial	#	
•	Skilled trades occupations	11.5%	
•	Personal service occupations	10.8%	
•	Sales and customer service occupations	#	
•	Process plant & machine operatives	10.6%	
•	Elementary occupations	15.7%	

Source: Nomis Official Labour Market Statistics (Jan 2007-Dec 2007)

Key Assets – Natural Environment

- 58 playing fields
- 159 ha of Public spaces
- 26 ha of Recreation grounds
- 58 ha Playing Fields
- 62 Playgrounds (11 ha)
- 134 ha of Woodlands
- 9 conservation areas (116 ha)
- 1 SSSI

Housing Stock Conditions

- 4.6 The Government's Decent Homes Standard set out a range of minimum standards for all homes owned by public landlords such as Councils and Registered Social Landlords. To meet this standard a home must:
 - Be above the fitness standard for housing
 - Be in a reasonable state of repair
 - Have modern facilities and services (e.g. kitchens and bathrooms)
 - Be reasonably warm.

4.7 The Government requires the homes owned by all public landlords to comply with the Decent Homes Standard by 2010 and reduce by one-third the number of non-decent homes by 2004.

<u>v</u>				
Total Stock of	Total Stock of	Number not	% Not meeting	
Housing	Council Housing	meeting Decent	Decent Home	
	-	Home Standard	standard	
32,578	10,516	2024	18% 1 st April 2006	
			– 14.4% 31 st March	
			2006	
Source: Housing Strategy, 1 April 2003				

Harlow's Housing Stock Conditions

Built Environment Assets

4.8 Physical Condition Survey completed by Assets and Facilities team. The survey relates to the condition of assets on site from August 2004 to March 2005. The grades specify the amount that needs to be spent per square metre to bring the building up to standard.

Grade	% of buildings	Explanation of Grade
Grade A	23 %	£0 to £25/m ²
Grade B	26%	£26 to £75/m ²
Grade C	11%	£76 to £100/m ²
Grade D	40%	>£100/m ²

4.9 Data for 2007-8 not available, no further surveys have been carried out since 2005.

Transport Accessibility

Passenger Transport – bus based and rail/bus interchange (Sourced from Essex County Council and the Draft LTP Annual Progress report 2008)

- 4.10 During 2007/8 the following measures were carried out:
 - Since 2005/6 following measures were carried out:- Service H1, that links Harlow and Loughton has been enhanced and extended into the Hospital, improving public access to the site. There is further funding to improve pedestrian signage from Harlow bus station to the hospital.
 - Blue route 4 1st of major improvements made to bus services in Harlow as part of Harlow Quality Bus Network, was launched in December 2007 with services running every 10mins between Harlow Bus Station and Latton Bus station.
 - Continued work on upgrading routes by completing the missing links between key service centres (education and healthcare facilities) and making the network easier to use by improving lighting and signing.
 - A submission has been made for future upgrading of the A414 from the junction with M11 funded from the Community Infrastructure Fund (£9.6m); phase two of the Harlow First Avenue bus lane £3.4m and also proposals being developed for a mass transit system, exploiting Harlow's location of West Anglia Mainline.

Walking and Cycling - improvements to networks and environments (Sourced from Essex County Council and the draft LTP Annual Progress report 2008)

4.11 The 50 cycle counters located in the county recorded more than 2 million cycle trips during 2007/8. A cycle forum has been introduced in each area of the County and the number of trips has increased has increased from a 100 in 2003/4, cycling index to be confirmed.

The effects of these improvements have been:

- Essex's footpaths are now easer to access and better maintained than any point since the Essex Local Transport Plan was introduced in 2001-2.
- 2007 surveys found 66% of our public rights of way to be easy to use, a major improvement from the equivalent survey of 2005/6 where the result was 51.5%
- 11.3% increase in those using Community Transport since 2005/6
- 10% growth in bus patronage from 2006/7 to 43.28million in passenger journeys in 2007/8

Spatial Inequality

- 4.12 Harlow has pockets of deprivation at a very localised level and this can lead to increases in crime, child poverty, unemployment and illness.
- 4.13 The Council does not have up-to-date monitoring information specifically addressing spatial inequality, although does hold records of past surveys and census information which could provide a benchmark to compare to future monitoring and Annual Monitoring Reports.
- 4.14 One such source of information is the Index of Multiple Deprivation, which combines indicators across seven domains into a single deprivation score and rank. The domains are:
 - Income deprivation -22.5%
 - Employment deprivation -22.5%
 - Health deprivation and disability -13.5%
 - Education, skills and training deprivation-13.5%
 - Barriers to Housing and Services -9.3%
 - Living Environment deprivation -9.3%
 - Crime-9.3%

Index of Multiple Deprivation for areas of Harlow

Table of most deprived by Ward 2004-(not yet determined for 2007)

	IMD Score Rank of IMD		
		(most deprived first)	
Staple Tye	29.44	8517	
Netteswell	23.99	11290	
Toddbrook	23.36	11784	
Little Pardon & Hare St	23.3	11818	
Mark Hall	23.28	11891	
Bush Fair	22.68	12075	
Harlow Common	22.17	12517	
Summers& Kingsmoor	22.58	12772	
Great Pardon	18.84	15256	
Old Harlow	13.49	19837	
Church Langley	10.63	23128	

(source: indices of deprivation 2007: regeneration unit HARLOW council)

5 Core Output Indicators

- 5.1 This section reports on the core output indicators that measure quantifiable physical activities that are directly related to, and are a consequence of, the implementation of planning policies.
- 5.2 As a general note: Where there are gaps in the monitoring data for this year, it is aimed to fill in next years report. Harlow continues to develop its electronic Acolaid planning application system to allow for further indicators to be added to the reporting currently done on development control applications and decisions. In addition Essex County Council is coordinating residential and non-residential studies as part of a service level agreement. For a relatively small council like Harlow resourcing issues may be a problem. Monitoring, however, is recognised as a priority to ensure informed decision making in the future.
- 5.3 Analysis of future Annual Monitoring Reports, comparing them over time, it will become clearer which policies relating to the core indicators are effective and which need revision.

Business Development 2007-2008

ER1	Priority Area for Economic Regeneration
ER2	New employment land
ER3	Sequential approach for unallocated sites
ER4	Monitoring of employment land
ER5	Existing employment areas
ER6	Retaining existing employment areas
ER8	Regeneration and intensification
ER10	Economic diversity

Policies in the Replacement Harlow Local Plan relevant to this indicator:

Amount of land developed for employment type

	2005-2006	2006-2007	2007-2008
Employment	Sq metres gross	Sq metres gross	Sq metres gross
type	floorspace	floorspace	floorspace
B1(B1a)	1199 (B1a)	4058 (B1a)	
B2	0	242	
B8	5905	352	
B1/B2/B8	1877	0	18113
Total	8981	4652	18113

Commentary:

- Planning applications, which allow consent for B1/B2 and B8 mean that a true picture for development within the separate use classes cannot be indicated.
- A significant increase in floorspace completions over the last three years.

Amount of land developed by employment, by type which is in development and/or regeneration areas defined in the LDF

Commentary:

 All employment development was in designated employment areas. None was completed on allocated employment areas. New employment land has been allocated in the Adopted Plan. Percentage of land developed for employment by type, which is on Previously Developed Land

	2007-2008
Employment	Sq metres gross
type	floorspace
B1(B1a)	
B2	
B8	
B1/B2/B8	10961
Total	10961

Commentary:

The majority of developed for employment was on previously developed land. This represents 60.5% of completions.

	2005-2006		2006 - 2007		2007-2008	
Employment	Sq metres	Hectares	Sq metres	Hectares	Sq metres	Hectares
type	gross		gross		Net	
	floorspace		floorspace		floorspace	
B1(B1a)	17483(405	1.75	8345	0.8		41.74
	8)					
D 0						4.04
B2	0					-1.01
B8	7585	0.76	1137	0.1		0.6
B1/B8	0					
B1/B2/B8	8002	0.8	45978	4.6		34.41
Total	33070	3.3	55 460	5.5		75.74

Employment land supply by type

Commentary:

- Planning applications, which allow consent for B1/B2 and B8 mean that a true picture for development within the separate use classes cannot be indicated.
- There have been a number of approvals granted in the year for major redevelopment and refurbishment of existing sites. A number of these have been completed and will be reflected in next years return.

Losses of employment land in development/regeneration areas and local authority area

	2007-2008
Employment	Sq metres gross
type	floorspace
B1(B1a)	
B2	
B8	
B1/B2/B8	38994
Total	38994

Commentary:

 This loss equates to a number of redevelopment schemes whereby there has been a reduction in the floorspace permitted.

Amount of employment land lost to residential development

Commentary:

Only 34 square metres (0.034 hectares) of employment land (a village store) was lost to completed residential development.

Housing

Policies in the Replacement Harlow Local Plan relevant to these indicators:

H1	Housing density
H2	Housing Allocations
H5	Affordable housing requirement
H10	Infill development
H12	Conversion to provide separate units

Housing stock numbers in Harlow 2000-2007:

Year	Council Housing	Total Housing Stock
2004	10 856	34 437
2005	10118	34 572
2006	10046	34 799
2007	10000	34 979
2008	9956	35 125

Housing Trajectory



See Appendix 1 for details

Commentary:

• Projections are based on a notional target for Harlow District of 8,000 dwellings for the period up to 2021. The Adopted Regional Spatial Strategy (RSS) housing figures show 16,000 dwellings for the Harlow Area, which includes possible urban extensions in Epping Forest District Council and East Hertfordshire District Council. Until an Options Appraisal has been completed which will indicate how the dwellings may be apportioned in the District's Core Strategies, 8000 dwellings has been assumed as Harlow's apportionment at this time.

Percentage of new and converted dwellings on Previously Developed Land 2007-2008

- 5.4 68.71 percent of completions were on PDL.
- 5.5 The target for this is set in Best Value Performance Indicator 106, which is 60%.

Commentary:

 The reliance on greenfield strategic development indicated in the RSS means that there will be a significant swing between completions on those and previously developed land. In this recording period a slowing down of major greenfield completions has meant a continued dominance of smaller previously developed land completions.

Percentage of new dwellings completed by density 2007-2008

Commentary:

 It is considered that no housing developments completed were less than 30 dwellings per hectare. Data has not been available this year to calculate the breakdown required at less than 30 dph or above 50dph.

Affordable Housing completions

- 5.6 There were 80 Affordable Housing completions. This equates to 54 % of dwelling completions.
- 5.7 The target for affordable housing is 33% of dwellings on sites requiring affordable housing.
- 5.8 In the reporting year some 29 intermediate and 51 rented dwellings were completed, there were 5 conversions to affordable, and 2 units acquired outside the district .
- 5.9 Affordable housing completions have been reliant on permissions that incorporated an affordable housing element. Newhall and the Gateway scheme (Sportscentre) which will be providing a significant proportion of affordable units have not yet been completed at the significant rate which is expected in the future. Other developments set out in the Housing Trajectory will also incorporate at least 33% affordable units and will therefore contribute more in the coming years.

Transport

T1	Reducing the need to travel
T2	Promoting accessible development
T3	Transport impact plans
T4	Green commuter plans
T10	Passenger transport
T11	Use of car parks

Policies in the Replacement Harlow Local Plan relevant to these indicators:

Amount of completed non-residential development within UCOs A, B, and D complying with car-parking standards set out in LDF

The Replacement Local Plan does not directly monitor compliance with car-parking standards. It does prescribe parking provisions, which are in accordance with the Essex Vehicle Parking Standards, for planning applicants to adhere to in proposal stage. These have all been complied with in planning applications.

As part of the service level agreement with Essex County Council monitoring of car parking spaces is undertaken, however, this database whilst in the early stages of compilation, and has only recently begun to be monitored. Some 5263 car parking spaces will be provided for 252,853 sq m of extant floorspace.

Amount of new residential development with 30 minutes of public transport time of a GP, hospital, primary and secondary school, employment and a major health centre.

- 5.10 100% of all residential completions during 2007/08 were located within 30 mins public transport time of key services GP, hospital, primary school, secondary school, major retail centres, and 99.31% within areas of employment.
- 5.11 The target is 100%.

Commentary:

- Due to the physical size of Harlow, and its cluster neighbourhood design, most new residential development would be located within 30 minutes or more of public transport needed to reach the facilities listed.
- With potential expansion of the town, it would be a useful baseline to measure against and include in the next Monitoring Report. This issue has been highlighted within the sustainability objectives to be addressed in future DPDs regarding transport and accessibility to community infrastructure.
- The progress of Transport Accessibility on a more regional basis is addressed in the section 'Contextual Indicators' in this report. These indicators will also help to establish a baseline for this issue.

LOCAL SERVICES

Policies in the Replacement Harlow Local Plan relevant to these indicators:

RTCS1	Sequential approach
RTCS2	Vitality and viability
RTCS3	Town Centre and regeneration
RTCS4	Town centre improvements

RTCS5	Town centre north
RTCS6	Town centre north redevelopment sites
L1	Playing fields
L4	New sport and recreation facility
L15	Arts culture and entertainment
L17	Golf courses and other large scale open space uses
*Plus specific leisure facilities allocation policies (e.g. football stadium)	

Amount of completed retail, office and leisure development.

There are no completions for retail, office and leisure development in this reporting year, however there is office and leisure developments under construction which may be completed in the following reporting year.

Percentage of completed retail, office and leisure development in the town centres

- 5.12 There were no office, retail or leisure development completed within district centres or Harlow Town centre in the 2007/8 survey.
- 5.13 As part of the annual monitoring (SLA) Essex County Council records retail permissions (250 sq m), Office (1,000 sq m) and Leisure (1000 sq m). All permissions from 2006 have been digitised into the DMS so site areas are available of the permission boundary. EERA monitoring requires ECC to identify those retail permissions, which are regarded as town centre, edge of centre etc. These are analysed against the latest local plan boundaries.

Percentage of eligible open spaces managed to Green Flag award standard

- 5.14 There are two eligible open spaces within Harlow for Green Flag award standard. For the recording year neither were at that standard.
- 5.15 The target is for both eligible open spaces to be awarded a Green Flag.

Commentary:

- Although it would be desirable to have Harlow's open spaces managed to this standard, at this stage more work is required in order to be eligible. The fragmented management structure of some of the highest quality parks has been an obstacle to the integrated running. Despite this, the Parks department is constantly working to upgrade the parks and aim to achieve this status.
- Data is collected by the Parks Department to monitor and manage the two parks. Management Plans are in place to achieve Green Flag Status.

Flood Protection And Water Quality

Policies in the Replacement Harlow Local Plan relevant to these indicators:

SD11	Water Conservation
NE13	Water environment
CP13	Development at risk of flooding

Planning permissions granted contrary to the advice of the environmental agency on either flood defence grounds or water quality

- 5.16 This matter is not directly addressed or monitored in the Local Plan. The importance of flooding and water quality issues have, however, been recognised and have directly pinpointed these areas for policy development through our Sustainability Objectives for future Development Plan Documents.
- 5.17 Current practice is that the Environment Agency is consulted on planning applications within flood risk areas and their advice is taken into account in decision-making.
- 5.18 The Environment Agency produces flood hazard maps, which are updated annually. These maps provide the trigger point for consultation. Although applications and proposals of activities to this end are rare, they do need to be quantified and will therefore specifically record any such planning permissions. Regard to the environmental agency's advice on such applications should be a point of criteria for planning permission in future Development Plan Documents. Indeed this authority is working jointly with adjoining authorities to produce a Strategic Flood Risk Assessment which set out advice on criteria.
- 5.19 In regard to water quality, this is monitored by the Environment Agency. If planning permissions are granted contrary to their advice, these need to be recorded and justified, of which none have been granted contrary to their advice this reporting year.

Biodiversity

NE1	Green wedge
NE4	Metropolitan green belt
NE11	Accessible natural green spaces
NE12	Landscaping
NE13	Water environment
NE14	Landscape conservation
NE16	SSSI
NE17	Local nature reserves
NE18	Wildlife sites
NE19	Wildlife verges
NE20	Protected and rare species
N1 197	Improved local biodiversity

Policies in the Replacement Harlow Local Plan relevant to these indicators:

Change in priority habitats and species (by type) and areas designated for their intrinsic environmental value

- 5.20 Monitoring information for this issue is not currently available. A monitoring indicator exists in the Replacement Local Plan for a percentage of planning applications approved for development on the internal Open Spaces, wildlife sites and verges (target: None approved). This would go some way in establishing if a designated site had changed in status or value.
- 5.21 As shown below, Harlow District has a number of designated natural areas considering it is such an urban environment. The District has 16 County Wildlife Sites (CWSs), as recorded in an Essex Wildlife Trust. Performance will be measured by a panel which will determine whether PCM (Positive Conservation Management) has taken place on each site. There are currently 8 sites under PCM and has a target to raise this to 13 by 2010/11. Management plans will need to be developed for all sites whether Council owned or in private ownership.
- 5.22 The district has three LNRs at Harlow Marsh (13ha area), Hawkenbury Meadow (2ha) and Parndon Woods and Common (50ha).

GIS Biodiversity Database

- 5.23 A database for Biodiversity has now been set up to enable the monitoring of biodiversity in the town. So far maps have been produced for:
 - 1. Wildlife Sites
 - 2. Bee Orchids
 - 3. Wildlife Verges
- 5.24 Over the next year this will be expanded to include the outcomes of the Great Crested Newt survey, and Veteran Trees.

Nationally Important Wildlife Sites

The District now has only one SSSI.

Commentary:

 Harlow Woods is the Town's only SSSI (46.3ha) and was up until 2007 described as Unfavourable Declining by Natural England. As part of the Governments Public service Agreement in 2007, a detailed management plan was produced covering all aspects of work on the SSSI between 2008-13. As a result, the status of the Harlow Woods was uplifted to Unfavourable Improving in recognition of the commitment of Harlow Council to SSS1 management.



Change in priority Species

• Recently five flagship species have been selected for the Harlow area. A baseline will be established for these species and they will be regularly monitored. The five species and targets are outlined in the table below:

EBAP targets (ECC and Essex Wildlife Trust, 1999): Harlow Flagship Species

Species	Action/Target	Harlow DC	Detail
		responsibil ity	
Sky Lark	 To maintain and where possible enlarge the population of skylarks in Essex 	Yes	Review management of land owned by BAP partner bodies for skylarks. Target: management practices on land owned by BAP partner reviewed in terms of skylark requirement by 2001
Bats	 Maintain existing population and range of pipistrelles 	No	Survey work carried out on appropriate woodland habitats.
Great Crested Newt	 In 2006 a survey was commissioned by HDC to ascertain the distribution of the species in Harlow. Once known maintain the range distribution and viability of the existing county population Restore some population to counter past losses 	Yes	As set out in action/target column
Bee Orchid	Not specified within EBAP		
Desmoulin's Whorl Snail	 Ensure that identified populations of snails are protected, maintained and enhanced Survey undertaken to determine a true county distribution. Snails have been idetified on Parndon Moat Marsh (part of Harlow Marshes) 	Yes	Currently actively seeking funding to pay for habitat improvement work. £6k pledged from Groundwork Herts to do this. 2008 may be designated as the year of Desmoulin's the Snail.

5.25 Over the past four years these species have been surveyed and monitored in the Town. In 2007 the Council received a grant from Groundwork Hertfordshire to improve the habitat for one of these species, the Desmoulins Whol Snail. The work involved dredging ditches and creating scrapes on Council managed Nature Reserves along the River Stort namely Maymeads Marsh and Pardon Moat Marsh.

Harlow Tree Hunt

5.26 In 2007 the Harlow Tree Hunt was launched to involve the public in appreciating the various trees in the Town contains, in particular Veteran Trees. Photos and details of the

trees can be uploaded onto the website <u>www.favouritetrees.com</u>. To date over 200 trees have been uploaded by members of the public and volunteers and there are still many more to find.

Renewable Energy

Policies in the Replacement Harlow Local Plan relevant to these indicators:

SD1	Protecting and enhancing environmental health
SD7	Energy

Renewable energy capacity installed by type

- 5.27 East of England targets producing 14% of its electricity needs from renewable sources by 2010 (Making Renewable Energy a Reality Setting a Challenging Target for the Eastern Region. ESD and Global to Local, 2001), this target is set at 9% for Essex.
- 5.28 The District does not currently have any large renewable energy power plants and is not an attractive area for wind-generated power proposals due to its location. Harlow is therefore not contributing to the 9% renewable sources target for the county.
- 5.29 For renewable energy innovations in new residential, commercial, or industrial development, to come from on site renewable energy developments, they are monitored where they require planning permission. Local Plan Policy actively supports new developments incorporating renewable energy.
- 5.30 There were no applications during the recording period 2007-8. A district wide target has not been set, as this will require further research into the districts potential for renewable energy.

Gypsies And Travellers

Policies in the Replacement Harlow Local Plan relevant to this indicator:

H13 Provision for travellers

Number of authorised public and private sites

5.31 Essex County Council has 2 authorised public sites in the Harlow District– Fern Hill Lane and Flex Meadow, providing 44 pitches.

Number of unauthorised sites and numbers of caravans on them (and any changes)

5.32 None currently known

Permissions granted for new, or extensions to, public or private sites (and any unimplemented permissions)

5.33 No new permissions or extensions submitted during 2007-8 reporting year. The Council is not seeking to establish further Council run sites for settled occupation.

The Council has been approached on a number of occasions with requests for winter quarters but despite the Local Plan Policy no sites have come forward.

Performance of existing development plan policies

- 5.34 Government advises in Circular 1/94 that policies should contain clear and realistic criteria for the provision of sites.
- 5.35 The policy in the Replacement Harlow Local Plan sets out a number of criteria that need to be met if planning permission is to be granted. Criteria include: provision only for recognised travelling show people, effect on natural environment and neighbours, effects on character, landscaping and screening, highway safety, accessibility to local services.
- 5.36 This provides clear guidance for decision-makers to consider in the event of a planning application.
- 5.37 A county wide assessment of traveller and gypsy provision is under way.

Significant Effects Indicators

- 5.38 Significant Effects Indicators have been developed for Harlow Sustainability objectives, targets and indicators are finalised for the Scoping Report.
- 5.39 Monitoring of these indicators enables the Council to see if there is a difference between the predicted effects of the implementation of policies, and the actual effects. This helps ensure a robust assessment of policy implementation. The indicators chosen reflect the specific needs of Harlow as a small area, our monitoring experience and the availability of resources.

6 Local Output Indicators 2007-08

- 6.1 These indicators have been selected in light of Best Value Performance Indicators (BVPI) and address the outputs of Local Plan policies not covered by the core output indicators.
- 6.2 These indicators comprise the monitoring requirements set out in the Replacement Harlow Local Plan, which have been monitored for well over a year now and were included in last year's Annual Monitoring Report. The Local Plan's indicators are not intended to be a detailed or comprehensive set of criteria to assess every policy in the Local Plan or to duplicate indicators which are more appropriately monitored elsewhere. They have been selected to ensure monitoring is practical and achievable.
- 6.3 The nature of some of the information means that it is not appropriate to set targets relating to them although the data will be collected to provide the Council with additional information on the District or the performance of the Local Plan. This is the case with population and unemployment data and basic information on the amount of floor space constructed for certain uses.
- 6.4 In addition to the indicators contained in the table, the Council will also continue to review:
 - a) Changes in other policies and objectives of the Council and other agencies with an interest in the area;
 - b) Changes in Government guidance;
 - c) Changes to local development frameworks of adjacent authorities;
 - d) Trends in the development industry and the wider economy.

GENERAL

Policy	BVPI 108 +
Indicator	Number of planning applications advertised as departures from the Plan and approved as a percentage of total number of planning applications approved in the year.
Target	Less than 1% of the total planning applications approved in a year.
Actual	0%
Commentary	There were no departures in the year

Policy	BVPI 204 (6)
Indicator	Percentage of appeals where the Council's decision was overturned.
Target	Less than 25% of the total appeals heard in a year.
Actual	58%
Commentary	This BVPI will be deleted from 1 st April 2008

SUSTAINABLE DEVELOPMENT

Policy	SD3
Indicator	Percentage of applications for developments that met the sequential test.
Target	100% of developments, to which Policy SD3 applies, meet policy requirements.
Actual	100%
Commentary	All applications were considered to meet these policy criteria.

Policy	SD4/SD5
Indicator	Percentage of planning applications approved on mixed use developments
	where proposals are for compatible uses.
Target	100% of planning applications approved, to which Policy SD4 applies, meet

	policy requirements.
Actual	Not Applicable
Commentary	No relevant applications

HOUSING

Policy	H1
Indicator	Average density of 30 dwellings per hectare to be achieved on allocated housing sites.
Target	100% of dwellings completions, on developments to which Policy H3 applies, meet policy requirements.
Actual	100%
Commentary	All developments achieved required density

Policy	Former H5/H6
Indicator	Dwelling completions to meet the annual dwelling requirement.
Target	90% of the annual dwellings requirement of 255 is met.
Actual	
Commentary	This indicator has been deleted from the Adopted Replacement Harlow Local Plan. It is monitored from the Housing Trajectory

Policy	H5/H6
Indicator	Percentage of planning applications approved, for developments that are eligible for affordable housing, that have negotiated 33% (Baseline) affordable housing.
Target	100% of housing planning applications approved, to which Policy H5 applies, meet policy requirements.
Actual	100%
Commentary	

ECONOMIC REGENERATION

Policy	ER3/ER4
Indicator	Percentage of planning applications approved for B1, B2, and B8 developments on sites not allocated in local plan and not located within the designated employment areas that met the sequential test.
Target	100% of planning applications approved, of which Policy ER3 applies, meet policy requirements.
Actual	Not Applicable
Commentary	No applications were received

Policy	ER6/ER7
Indicator	The amount of employment land lost to non-employment uses in the Employment Areas.
Target	No loss of employment land to non-employment uses.
Actual	Not applicable
Commentary	No applications were received

Policy	ER13
Indicator	Percentage of planning applications approved for new and expanding
	employment companies that agree to operate local recruitment, training,

	education and childcare.
Target	90% of planning applications approved, to which Policy ER13 applies, meet
	policy requirements.
Actual	Not applicable
Commentary	No applications were received

TRANSPORT

Policy	ТЗ
Indicator	Percentage of planning applications approved for major developments that submitted a Transport Impact Assessment.
Target	100% of planning applications approved, to which Policy T3 applies, meet policy requirements.
Actual	Not applicable
Commentary	No applications were received

Policy	T4
Indicator	Percentage of planning applications approved for new and expanding employment companies that submitted a Green Commuter Plan.
Target	90% of planning applications approved, to which Policy T4 applies, meet policy requirements.
Actual	Not applicable
Commentary	No applications were received

Policy	T6/T8
Indicator	Percentage of planning applications approved for developments that require the provision for rail, bus, taxi or cycle ways.
Target	90% of planning applications approved, to which Policies T6/T8 apply, meet policy requirements.
Actual	Not applicable
Commentary	No applications were received

LEISURE & CULTURE

Policy	L1
Indicator	Number of playing fields lost where no comparable replacement is provided.
Target	No loss of playing fields to development unless in accordance with Policy L1.
Actual	Not applicable
Commentary	No applications were received relevant to this policy

Policy	L3
Indicator	Number of sports, leisure, or recreational facility lost where no comparable replacement is provided.
Target	No loss of sport, leisure or recreation facility to development unless in accordance with Policy L3.
Actual	Not applicable
Commentary	No applications were received relevant to this policy

Policy	L15
Indicator	Number of cultural & entertainment facilities lost where no comparable replacement is provided.
Target	No loss of cultural & entertainment facilities to development unless in

	accordance with Policy L15.
Actual	Not applicable
Commentary	No applications were received relevant to this policy

NATURAL ENVIRONMENT

Policy	NE1
Indicator	Percentage of planning applications approved for development in Green Wedge.
Target	No planning applications approved for development that are contrary to Policy NE1.
Actual	0% applications approved
Commentary	No applications were received relevant to this policy

Policy	NE3
Indicator	Percentage of planning applications approved for development in Green Belt.
Target	No planning applications approved for development that is contrary to Policy NE3.
Actual	None
Commentary	No applications were received relevant to this policy

Policy	NE5
Indicator	Percentage of planning applications approved for development in Special Restraint Areas.
Target	No planning applications approved for development that is contrary to Policy NE5
Actual	Not applicable
Commentary	No applications were received relevant to this policy

Policy	NE7/NE16/NE17/NE18/NE19
Indicator	Percentage of planning applications approved for development on the internal Open Spaces, wildlife sites & verges.
Target	No planning applications approved for development that is contrary to Policies NE7, NE16, NE17, NE18 & NE19
Actual	Not applicable
Commentary	No applications were received relevant to this policy

BUILT ENVIRONMENT

Policy	BE4
Indicator	Percentage of planning applications approved for change of use, alteration or extension to any building open to the public or used for educational or employment purposes that has full accessibility for all.
Target	100% of planning applications approved, to which Policy BE4 applies, meet
	policy requirements.
Actual	100%
Commentary	All applications complied with this policy

Policy	BE7
Indicator	Number of listed buildings that are damaged or demolished each year.
Target	No listed buildings damaged or demolished through development.
Actual	None

Commentary	

Policy	BE14
Indicator	The percentage of sites that may contain archaeological remains and are proposed for development that are given an archaeological field evaluation.
Target	100% of planning applications approved (for developments to which Policy BE17 applies) meet policy requirements.
Actual	Not applicable
Commentary	No applications were received

REGENERATING THE TOWN CENTRE

Policy	RTCS1
Indicator	Percentage of retail/town centre uses' floor area completed in: a) Town Centre b) Neighbourhood Centres c) Hatches
Target	More than 90% of floor area completed, to which Policy RTCS1 applies, meet policy requirements (i.e. less that 10% on out of town centre sites).
Actual	Not applicable
Commentary	No applications received to which this policy applies.

Policy	RTCS13
Indicator	New Out of Centre Sites.
Target	No planning applications approved for new out of centre sites.
Actual	Not applicable
Commentary	No applications received.
-	

Policy	RTCS10
Indicator	Percentage of A1 uses to A2 & A3 in primary shopping frontage.
Target	No planning applications approved which increase A2 & A3 uses above 15% of primary shopping frontage.
Actual	100%
Commentary	No applications were received relevant to this policy

COMMUNITY FACILITIES

Policy	CP1
Indicator	Percentage of planning applications approved on major developments that provide and contribute to community facilities.
Target	100% of planning applications approved, to which Policy CP1 applies, meets policy requirements.
Actual	Not applicable
Commentary	No applications received which were relevant to this policy

7 Monitoring Requirements For The Future

- 7.1 As is acknowledged in the Government guidance on Annual Monitoring Reports, many of the Indicators that are not currently monitored will need to be implemented into the monitoring scheme for the future.
- 7.2 In the cases where the indicators have not previously been monitored, the most recent figures available have been used. This will help establish a baseline for comparison in following years.
- 7.3 Because the Replacement Harlow Local Plan was adopted after the base date, and until the further progress of the LDF, it is unlikely that next year's Report will be able to address all of the monitoring requirements prescribed. Harlow continues to develop its electronic Acolaid system to allow for further indicators to be added to the reporting currently done on development control applications and decisions. Further technical developments will be required for the Council to ensure that the monitoring systems are robust and responsive to changing demands. Projects to bring about the electronic gathering of data continue to be delayed.
- 7.4 Harlow Council and Essex County Council have agreed to improve upon existing joint working in relation to both development monitoring and Strategic Environmental Assessment baseline data, indeed data has been supplied by Essex County Council this year that was lacking in the previous year.
- 7.5 The Government has published new guidance (Core Output Indicators Update 2/2008). Unfortunately it has not been possible to incorporate these into this AMR. This is recognised in the Guidance wherein it states that changes should be reflected in the AMR due December 2009.

Appendix 1: Housing Trajectory

Dwelling Trajectory Data

H1 Targets	
Plan Name	RSS
Plan Start	01/04/2001
Plan End	31/03/2021
Number of Years in DP	20
Number of Years remaining in	
DP .	19

	Total	Annuali sed
Development Plan Target (DPT)	8,000	400
DP target given completions to date	6,887	530
DP target given completions to date and expected in the next 6 years	6,487	721
Additional supply required to come forward prior to DP end date	-2,470	N/a
Plan Name	Post RSS	

Plan Start	01/04/2021
Plan End	31/03/2022
Number of Years in DP	3
Number of Years remaining in	
DP	0

	Total	Annuali sed
Development Plan Target (DPT)	1,440	480
DP target given completions to date	798	266
DP target given completions to date and expected in the next 6 years	N/a	N/a
Additional supply required to come forward prior to DP end	N/a	N/a

H2 (a) Completions to date

	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08 (curent year)	
Net dwellings completed	103	149	96	102	358	159	146	1,113
of which on allocated sites								
of which on unallocated sites								
Gross dwellings completed								
of which on PDL								
Cummulative net completions	103	252	348	450	808	967	1,113	

Supply

Yr 1 Yr 2 Yr 3 Yr 4 Yr 5 Yr 6 Yr 7 Yr 8 Yr 9 Yr 10 Yr 11 Yr 12 Yr 13 Yr 14 Yr 15 2008/09epo 2009/10 2010/11 2011/12 [2012/13 2013/14] 2014/16 [2016/17 [2016/17 [2017/18 [2019/20 [2020/21 [2021/22 [2022/23 [2023/24 [Total Type of supply

	rting year																Supply
Residual sites with planning	363	265	260	236	78												
permission (on allocated sites)																	1,202
Residual sites with planning											- 0					- 0	1,202
permission (on unallocated																	
sites)																	
Residual allocated sites		270		295	187												1,212
Other informally identified sites	37	96	75	500	650	853											
							806	642	592	742	700	650	600				6,943
Windfall element**																	(
Total	400	631	795	1,031	915	853	806	642	592	742	700	650	600	0	0	0	9,357
Of which to be built on PDL																	(

* See site by site details in annex ** Where a windfail allowance is being included in the first 5 years of supply evidence will be required in SHLAA to demonstrate 'genuine local circumstances' test in para 54 of PPS3

If it is not possible to anticpate completions in specific years, project completions of identified supply for periods and annualise the data i.e. if 100 dwellings are expected to be completed between 2007/08 and 2011/12 enter 20 for each year

Data to Graph

-																Yr 8	Yr 9	Yr 10	Yr 11	Yr 12	Yr 13	Yr 14	Yr 15
	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
Dwellings Completed	103	149	96	102	358	159	146		_					_									
Identified for completion								400	631	795	1,031	915	853	806	642	592	742	700	650	600	0	0	0
																		l					
Cummulative Completions	103					967	1,113	1,513	2,144	2,939	3,970	4,885	5,738	6,544									10,470
DP Target	400				400		400	400	400	400	400	400	400	400	400	400	400				480	480	480
Cummulative Target	400	800	1,200		2.000	2,400	2,800		3,600	4,000	4,400	4,800	5,200	5,600	6,000	6,400	6,800	7,200			8,480	8,960	9,440
Monitor - No. dwellings above or	-297	-548	-852	-1,150	-1,192	-1,433	-1,687	-1,687	-1,456	-1,061	-430	85	538	944	1,186	1,378	1,720	2,020	2,270	2,470	1,990	1,510	1,030
Managed Delivery Target -																			1				
Residual DP Target taking into																			1				
account actual completions and																							
expected supply	416	430	450	472	479	502	530	541	532	506	448	389	323	243	163	56	-173	-610	-1,870	-823	-1,235	-2,470	N/a
																					,		
Number of years left in DP	19	18	17	16	15	14	13	12	11	10	9	8	7	6	5	4	3	2	2 1	3	2	1	0
5 year supply	4,225			does not																			
5 year target	2,649		n.d. this	is the kno	wn residu	Jai target	as oppos	ed to the	residual t	arget taki	ng into ao	count pre	vious co	mpietions	and com	pretions exp	pected in th	e reporting	year				
NI 159 % achievable supply	160%																						

(n.b. unclear whether target should be 5 year of annualised DP target or 5 years of the residual target taking into account completions to date)

Planning application	by site detai Type of	Name and address of site	Total	Total	Number	Fasting	Northing	2008/00	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17	2017/18	2018/10	2019/20	2020/21	2021/22	2022/23	2023/24	Total
ppiication		Name and address of site	number	residual	of	Easting	Northing	reportin		Yr 2*	Yr 3*		Yr 5*	2014/15	2015/10	2010/17	2017/10	2010/19	2019/20	2020/21	2021/22	2022/23	2023/24	Identified
f/DPD	(Allocation,				OT			g year *	in r	112	11.5	11 4	11.5											Supply
			of	number	residual			g year																Supply
olicy ref	Outline,		dwellings		which are																			
	Reserved		built on	dwellings																				
	Matters,		site *	permitted																				
	Full)				complete																			
					d in 5																			
					years																			
					·																			
ormally lo	dentified (po	litically agreed and site specific)																						
		sions on Allocated Large Sites																						
	T I I I I I I I I I I I I I I I I I I I	Harlow Gateway	750	664				150	450	150	450	64												04
			440	252			<u> </u>	150			150	64										<u> </u>		66
		New Hall Phase 1		252			<u> </u>	150														<u> </u>	<u> </u>	10
		Broadwalk Apartments	41						41															4
		1-9 Adams House	38					38																3
		Land rear Mulberry Green House	11					11																1
		1 & 1a Walfords Close	12						12															1
		Rank House	132							60	72													13
		Old Harlow Area of Opportunity	25						10															2
		Meadow Court	21				<u> </u>	<u> </u>		21												<u> </u>		
ate (add re)	w for each si		21							1														
		sions on Unallocated Large Sites																						
Extant Plan	ining Permis	sions on Unallocated Large Sites							· · · · ·															
								—																
etc																								
Extant Plan	nning Permis	sions Small Sites (if large number of sites to	tals can be	used rath	er than a f	ull list of si	ites)																	
			69					14	14	14	14	14												7
etc																								
	located sites	(Currently allocated and sites in submitted I																						
Residual al	Iocated sites							-	000	000	000	450												
		New Hall Phase 2	750					<u> </u>	200		200											<u> </u>		75
		Ram Gorse	110						50		10													11
		New Hall Commercial Centre	90							90														g
		Swimming Pool Site	60						10	50														6 5 2 1
		Northbrooks Regeneration Area	52								25	27												5
		Faircroft Little Bays	20							10	10													2
		Sherards House	10							10														1
		Marshgate Farm	10						1 10															1
		Marshgate Farm	10						10		50	10												1
		Marshgate Farm Wych Elm	10 110						10	50	50	10												1
etc		Wych Elm	110						10		50	10												1
nformally		Wych Elm nay not be politically accepted or site specifi	110 c)							50		10												1
nformally		Wych Elm nay not be politically accepted or site specifi development accepted (planning permission	c) ns subject	to S106, al	located sit	es in prefe	erred optio	ns, deve		50 brief acc	epted)													11
nformally		Wych Elm nay not be politically accepted or site specifi development accepted (planning permission Prentice Place (including pool site)	110 c) ns subject 118	to S106, al	located sit	es in prefe	erred optio		opment I	50 brief acc	epted)													1
nformally		Wych Elm nay not be politically accepted or site specifi development accepted (planning permission	c) ns subject	to S106, al	located sit	es in prefe	erred optio	ns, deve	opment I	50 brief acc	epted)													1
nformally		Wych Elm nay not be politically accepted or site specifi development accepted (planning permission Prentice Place (including pool site) Clifton Hatch	110 c) ns subject 118 37	to S106, al	located sit	es in prefe	erred optio		opment 18	50 brief acc 50	epted)													1
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